

SCRUTINY BOARD (SUSTAINABLE ECONOMY AND CULTURE)

Meeting to be held in Civic Hall, Leeds, LS1 1UR on Tuesday, 16th July, 2013 at 10.00 am

(A pre-meeting will take place for ALL Members of the Board at 9.30 a.m.)

MEMBERSHIP

Councillors

M Rafique (Chair) - Chapel Allerton;

D Cohen - Alwoodley;

M Lyons - Temple Newsam;

P Wadsworth - Guiseley and Rawdon;

R Harington - Gipton and Harehills;

M Ingham - Burmantofts and Richmond

Hill;

J McKenna - Armley;

J Chapman - Weetwood;

A Castle - Harewood;

D Coupar - Cross Gates and Whinmoor;

A Khan - Burmantofts and Richmond

Hill;

Please note: Certain or all items on this agenda may be recorded.

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Tel: 39 50878

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AGENDA

Item No	Ward/Equal Opportunities	Item Not Open		Page No
1			APPEALS AGAINST REFUSAL OF INSPECTION OF DOCUMENTS	
			To consider any appeals in accordance with Procedure Rule 25* of the Access to Information Procedure Rules (in the event of an Appeal the press and public will be excluded).	
			(* In accordance with Procedure Rule 25, notice of an appeal must be received in writing by the Head of Governance Services at least 24 hours before the meeting).	
2			EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC	
			To highlight reports or appendices which officers have identified as containing exempt information, and where officers consider that the public interest in maintaining the exemption outweighs the public interest in disclosing the information, for the reasons outlined in the report.	
			2 To consider whether or not to accept the officers recommendation in respect of the above information.	
			3 If so, to formally pass the following resolution:-	
			RESOLVED – That the press and public be excluded from the meeting during consideration of the following parts of the agenda designated as containing exempt information on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the press and public were present there would be disclosure to them of exempt information, as follows:	
			No exempt items have been identified on this agenda.	

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3			LATE ITEMS	
			To identify items which have been admitted to the agenda by the Chair for consideration.	
			(The special circumstances shall be specified in the minutes.)	
4			DECLARATION OF DISCLOSABLE PECUNIARY INTERESTS	
			To disclose or draw attention to any disclosable pecuniary interests for the purposes of Section 31 of the Localism Act 2011 and paragraphs 13-16 of the Members' Code of Conduct.	
5			APOLOGIES FOR ABSENCE AND NOTIFICATION OF SUBSTITUTES	
			To receive any apologies for absence and notification of substitutes.	
6			MINUTES - 18 JUNE 2013	1 - 6
			To confirm as a correct record the minutes of the meeting held on 18 June 2013.	
7			SCRUTINY INQUIRY - THE ROLE OF THE LEEDS LET'S GET ACTIVE SCHEME IN PROMOTING PUBLIC HEALTH	7 - 24
			To conduct the first session of the scrutiny inquiry on the role of the Leeds Let's Get Active Scheme in promoting public health.	
8			STRATEGY FOR SPORT & ACTIVE LIFESTYLES IN LEEDS 2013 -2018	25 - 42
			To consider and comment on the draft Strategy for Sport & Active Lifestyles in Leeds 2013 – 2018.	
9			REQUEST FOR SCRUTINY	43 - 46
			To receive a request for scrutiny from a member of the public concerning parking permits in residential areas.	40
	1			

Item No	Ward/Equal Opportunities	Item Not Open		Page No
10			RECOMMENDATION TRACKING	47 - 60
			To consider a progress report on the implementation of recommendations from the Board's inquiry into maximising powers to promote, influence and create local employment and skills opportunities.	
11			WORK SCHEDULE	61 - 82
			To receive a report of the Head of Scrutiny and Member Development which presents the draft work schedule and the Executive Board minutes for June.	02
12			DATE AND TIME OF NEXT MEETING	
			Tuesday 17 September 2013 at 10.00am in the Civic Hall, Leeds (pre-meeting for Board Members at 9.30am)	

SCRUTINY BOARD (SUSTAINABLE ECONOMY AND CULTURE)

TUESDAY, 18TH JUNE, 2013

PRESENT: Councillor M Rafique in the Chair

Councillors D Cohen, M Lyons,

P Wadsworth, R Harington, M Ingham, J McKenna, J Chapman, A Castle,

D Coupar and A Khan

1 Chair's Opening Remarks

The Chair welcomed everyone to the first meeting of the Scrutiny Board (Sustainable Economy and Culture) for the 2013/14 municipal year. In particular he welcomed Councillors Castle, Coupar and Khan who had joined the Board this year and he also welcomed Councillor Yeadon in her role as Executive Member for Leisure and Skills.

2 Late Items

There were no formal late items of business to consider. However the Chair agreed to accept the following items as supplementary information:

- Draft report of the Sustainable Economy and Culture Scrutiny Board on the Sustainable Economy and Culture Strategic Partnership Board (Agenda Item 7) (Minute 5 refers)
- Draft terms of reference for an inquiry on the role of the Leeds Let's Get Active Scheme in promoting public health (Agenda Item 10) (Minute 8 refers)
- Briefing Note for Scrutiny Board (Sustainable Economy and Culture)
 Categorisation of Executive Decisions (Agenda Item 12) (Minute 10 refers).

These documents were not available at the time of the agenda despatch, but have been made available to the public on the Council's website.

3 Declaration of Disclosable Pecuniary Interests

There were no disclosable pecuniary interests declared at the meeting.

4 Apologies for Absence and Notification of Substitutes

There were no apologies for absence or notification of substitutes.

5 Minutes - 23 April 2013

RESOLVED – That the minutes of the meeting held on 23 April 2013 be confirmed as a correct record.

Draft minutes to be approved at the meeting to be held on Tuesday, 16th July, 2013

(Councillor Ingham joined the meeting at 10.10am during discussion of the above item.)

6 Scrutiny Board Terms of Reference

The Board considered a report setting out its terms of reference and the alignment with Executive Member roles and the Sustainable Economy and Culture Strategic Partnership Board. A report summarising the Scrutiny Board's observations and recommendations following scrutiny of the Strategic Partnership Board in April 2013 was appended to the report.

In addition to the relationships outlined in the report, the Chair drew the Board's attention to the link to Councillor Dobson's cross-cutting champion role to deliver the city's low carbon agenda, which is a key priority in the Sustainable Economy and Culture City Priority Plan.

RESOLVED -

- a) To note the Scrutiny Board's terms of reference; and
- b) To note the report of the Sustainable Economy and Culture Scrutiny Board on the Sustainable Economy and Culture Partnership Board.

7 Co-opted Members

The Board considered a report which provided guidance on the appointment of co-opted Members.

RESOLVED – That, in line with the options available outlined in the report, no standing co-opted members be appointed to the Board, but that the Board retains the option to appoint co-opted members to support specific scrutiny inquiries.

(Councillor Khan joined the meeting at 10.15am during discussion of the above item.)

8 2012/13 Quarter 4 Performance Report

The Assistant Chief Executive (Customer Access and Performance) submitted a report which summarised performance against the strategic priorities for the city council and city relevant to the Scrutiny Board.

In attendance to address the Board and answer Members' questions were:

- Councillor Lucinda Yeadon, Executive Member, Leisure and Skills
- Councillor Richard Lewis, Executive Member, Development and the Economy
- Martin Farrington, Director of City Development
- Paul Maney, Head of Strategic Planning, Policy and Performance.

The Director presented an overview of the key performance issues and particularly highlighted support for over 3,000 people to enter work; 10.2% reduction in carbon emissions; funding for the city centre flood alleviation scheme; international recognition for the Arena; and the successful funding bid for the Leeds Let's Get Active scheme.

Members noted the intention not to bring a quarter 1 report to the Board in September, while the performance system is being revised to match the new Best Council business plan. The next scheduled report is therefore the quarter 2 report in December. The Head of Strategic Planning, Policy and Performance offered to provide an interim update to the Board on the development of the new performance framework, to provide them with an opportunity to influence the new reporting format.

The following key points were raised in discussion:

- local activity to support young people to improve their skills and access employment. It was suggested that the Board consider an inquiry looking at the impact in localities of our plans and policies to promote jobs and skills and tackle worklessness;
- Praise for the Arena project;
- The council's ability to promote local employment opportunities through contracts, procurement and planning roles;
- The added value of the third sector;
- Monitoring of current carbon emissions in the area where the new incinerators are due to be built.

RESOLVED – That the Quarter 4 performance information and the issues which have been highlighted be noted, and that the Board considers undertaking further scrutiny work to support improvement over the coming year in relation to the impact in localities of our plans and policies to promote jobs and skills and tackle worklessness.

9 Sources of Work for the Scrutiny Board

The Board considered a report from the Head of Scrutiny and Member Development which provided information and guidance on potential sources of work and areas of priority within the Board's terms of reference.

In attendance to address the Board and answer Members' questions were:

- Councillor Lucinda Yeadon, Executive Member, Leisure and Skills
- Councillor Richard Lewis, Executive Member, Development and the Economy
- Martin Farrington, Director of City Development
- Paul Maney, Head of Strategic Planning, Policy and Performance.

The Board noted apologies from Councillor Peter Gruen, Executive Member for Neighbourhoods, Planning and Support Services and from Nigel Foster, Chair of the Sustainable Economy and Culture Partnership Board.

Draft minutes to be approved at the meeting to be held on Tuesday, 16th July, 2013

The Board discussed potential topics of work for the coming year with the Director and Executive Members. This included consideration of items brought forward from the previous year's work programme. It was agreed that there was no longer a requirement to consider Section 106 financial obligations.

The Board acknowledged that the list of priority areas identified represented a challenging programme, and that additional topics may also come up during the course of the year.

RESOLVED -

- a) That the following areas of scrutiny be prioritised for the coming year:
- Tour de France community involvement in the event and legacy plans
- Joint working group with the Children and Families Scrutiny Board as part of that Board's ongoing scrutiny of youth services
- The impact in localities of our plans and policies to promote jobs and skills and tackle worklessness
- The manufacturing sector in Leeds
- The engagement of cultural organisations in local communities
- The role of the Leeds Let's Get Active scheme in promoting public health
- Closure of the West Park Centre
- Draft Sports Strategy
- b) That the terms of reference for the inquiry into the role of the Leeds Let's Get Active Scheme in promoting public health be agreed;
- c) That the Chair writes to the Chair of the Inner North West Area Committee with regard to the timing of the scrutiny inquiry on the closure of the West Park Centre.

10 Work Schedule

The Board noted the draft work schedule and agreed that the Chair and the Principal Scrutiny Adviser be asked to incorporate the issues raised in the discussion under the previous agenda item.

RESOLVED – That the Chair and the Principal Scrutiny Adviser bring back a revised work programme to the Board's next meeting for confirmation.

(Councillor Chapman left the meeting at 11.30am following discussion of the above item.)

11 Request for Scrutiny - Proposal to introduce charges for Party in the Park

The Board received a report from the Head of Scrutiny and Member Development, advising Members of a request for scrutiny from Councillor

Draft minutes to be approved at the meeting to be held on Tuesday, 16th July, 2013

John Procter in relation to the decision-making process for the proposed introduction of charges for Party in the Park.

The Board noted that this was the first occasion on which the constitutional mechanism for identifying decisions which appear to have been wrongly treated had been invoked. Members were informed that, if the Scrutiny Board determined that the decision should have been treated as a key decision, it had the right to require the Executive to submit a report to Council (within such reasonable time as the Scrutiny Board specifies) setting out particulars of the decision; the reasons for the decision; the individual or body making the decision; and if the Leader is of the opinion that it was not a key decision, the reasons for that opinion.

In attendance to address the Board and answer Members' questions were:

- Councillor John Procter
- Councillor Lucinda Yeadon, Executive Member, Leisure and Skills
- Martin Farrington, Director of City Development
- Catherine Blanshard, Chief Libraries, Arts and Heritage Officer
- Andy Hodson, Head of Governance Services
- Kate Sadler, Principal Corporate Governance Officer

Councillor Procter outlined his request to the Board. He considered that this decision should have been treated as a 'key decision' as defined by the constitution, rather than a significant operational decision. He outlined his arguments in relation to both the financial criteria and the significance of the impact of the decision on local people. He stressed his view that the decision should have been available for scrutiny by councillors, and emphasised the importance of this element of the delegation scheme agreed by Council. He highlighted the responsibility of councillors to ensure that the delegation scheme they had agreed was properly implemented.

In response, the Director of City Development outlined the consideration given to the financial and significance issues by the Chief Libraries, Arts and Heritage Officer in coming to the conclusion that the decision did not meet the criteria for a key decision. He circulated an extract from Article 13 of the council's constitution relevant to the decision-making process. He acknowledged that there was a degree of subjectivity involved with regard to assessing the significance of the effect on communities

The following key points were raised in discussion:

- The significance of the event as one of the largest free concerts in the country;
- The expected reduced size of the audience and the reasons why people might not buy tickets;
- Discounted prices and the allocation of 2,000 free tickets for young people living the most challenging lives;
- The financial choices facing the authority as a context to this decision;

- Agreement that delegated decisions should continue to be subjected to close scrutiny;
- A proposal from the executive Member that cross-party discussions take place to explore the future sustainability of events such as Party and Opera in the Park, either through the scrutiny process or by an alternative mechanism.

RESOLVED – That the decision in relation to the proposal to introduce charges for Party in the Park was correctly treated and therefore no further action is required by scrutiny on this occasion.

12 Date and Time of Next Meeting

Tuesday 16 July 2013 at 10.00am (a pre-meeting will commence at 9.30am for Board members).

(The meeting concluded at 12.15pm.)

Agenda Item 7



Report author: Kate Arscott

Tel: 247 4189

Report of Head of Scrutiny and Member Development

Report to Scrutiny Board (Sustainable Economy and Culture)

Date: 16 July 2013

Subject: Scrutiny Inquiry – The role of the Leeds Let's Get Active scheme in

promoting public health

Are specific electoral Wards affected?	☐ Yes	⊠ No
If relevant, name(s) of Ward(s):		
Are there implications for equality and diversity and cohesion and integration?	☐ Yes	⊠ No
Is the decision eligible for Call-In?	☐ Yes	⊠ No
Does the report contain confidential or exempt information?	☐ Yes	⊠ No
If relevant, Access to Information Procedure Rule number:		
Appendix number:		

Summary of main issues

- 1. In April 2013 the Scrutiny Board carried out the first session of an inquiry into the role of leisure and culture in promoting public health. This piece of work is being carried out jointly with participation from the chairs of the Health and Wellbeing and Adult Social Care Scrutiny Board and the Children and Families Scrutiny Board.
- 2. It was agreed to refresh the terms of reference for the inquiry to reflect the council's successful funding bid to introduce the Leeds Let's Get Active scheme, and the revised terms of reference were agreed at the Scrutiny Board's meeting in June (Appendix 1).
- 3. The first session of the new inquiry will take place at this meeting. A report on the Leeds Let's Get Active scheme which was presented to the Executive Board in April 2013 is attached as Appendix 2. Additional information about the Scheme will be circulated prior to the Board meeting.
- 4. The Head of Sport and Active Lifestyle will attend the Board and will make a short presentation on the scheme proposals. The Executive Members for Leisure and Skills and Health and Wellbeing have also been invited to attend the Board and respond to members' questions and comments.
- 5. The next session of the inquiry is scheduled for February 2014.

Recommendation

6. The board is requested to consider the issues raised by this session of the inquiry.

Background documents¹

None used

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

Scrutiny Board (Sustainable Economy and Culture)

The role of the Leeds Let's Get Active Scheme in promoting public health

Terms of reference

1.0 Introduction

- 1.1 At the beginning of the 2012/13 year, members of the Sustainable Economy and Culture Scrutiny Board decided that they wished to carry out an inquiry into the role of leisure and culture in promoting public health. This fits with the Vision for Leeds 2011 to 2030 ambition that by 2030, all Leeds' communities will be successful, including an aspiration that Leeds will be a city where healthy life choices are easier to make and local cultural and sporting activities are available to all.
- 1.2 A working group meeting was held on 30 August 2012 with representation from City Development directorate, Children's Services and Public Health to scope the proposed inquiry. Input was also received on behalf of the Health, Wellbeing and Adult Social care and the Children and Families Scrutiny Boards, given the cross-cutting nature of the chosen topic.
- 1.3 The working group had a wide ranging debate about the potential scope of their work and how to define the remit of the inquiry so as to be a manageable piece of work likely to produce useful outcomes. We concluded that the inquiry should focus on addressing health inequalities. We were particularly interested in considering the accessibility of provision.
- 1.4 Since the original decision by the Board to undertake this inquiry, the council was given the opportunity to bid for funding from Sport England from the 'Get Healthy, Get into Sport' fund. The fund was designed to support projects that can demonstrate health gains through sport and physical activity and, vitally, provide a robust evidence base. The Scrutiny Board was briefed on this bid at its meeting on 20 December 2012. The bid was successful and the programme will be implemented as the Leeds Let's Get Active (LLGA) scheme.
- 1.5 Leeds Let's Get Active seeks to explore methods to remove barriers that exist for the least active people in Leeds in relation to participating in sport and physical activity. It hopes to initiate a change in culture whereby inactive people take small steps to being active, feeling encouraged to take part in sport and physical activity in an environment where they feel welcome and comfortable. The ultimate aim is to help reduce the significant health inequalities that exist in the city. The project will test the barriers to participation (getting the inactive active) and what methods most effect behaviour change. The bid is based on

- 3 key strands: a core sport/fitness activity offer in leisure centres; a community multi-sport offer; and a behaviour change intervention within the Bodyline Access Scheme.
- 1.6 As a result of these developments, it was agreed that it would be appropriate to revise the focus of the scrutiny inquiry to enable the Board to play a more active role in contributing to the development of the proposed scheme and its subsequent monitoring.
- 1.7 It was agreed that the first session of the inquiry should follow the format set out in the original terms of reference, but that the remainder of the inquiry would be deferred until the 2013/14 municipal year and the planned activities revised to reflect the new focus of the inquiry. Accordingly an initial inquiry session was held on 9 April 2013, which provided an overview of how sport, recreation and culture can contribute to health outcomes and an outline of what currently happens in Leeds.

2.0 Scope of the inquiry

- 2.1 The purpose of the inquiry is to make an assessment of and, where appropriate, make recommendations on;
 - The development and implementation of the Leeds Let's Get Active Scheme.
- 2.2 It is hoped that the Board's work will contribute to the evaluation report on the scheme that has been requested by the Executive Board.

3.0 Comments of the relevant director and executive member

3.1 Scrutiny Board procedure rules require that the Board consults with the relevant Executive Member(s) and Director(s) on the terms of reference for its inquiries. Any views will be communicated to the Board.

4.0 Timetable for the inquiry

- 4.1 The inquiry will take place over the course of the 2013/14 municipal year.
- 4.2 The inquiry will conclude with the publication of a formal report setting out the board's conclusions and recommendations.

5.0 Submission of evidence

5.1 Scrutiny Board meeting – 16 July 2013

This session will provide the Scrutiny Board with an opportunity to comment on the development and marketing of the Leeds Let's Get Active scheme prior to implementation in the autumn.

Scrutiny Board meeting – 18 February 2014

This session will review the progress of the scheme over its first few months of operation and any proposed developments

The board will then consider whether any further ongoing scrutiny monitoring and evaluation is required or whether to produce a final inquiry report at this stage of the scheme.

5.3 Witnesses

The inquiry will be supported by officers from City Development and from Public Health. Other witnesses will be invited as appropriate, including the relevant Executive members and scheme partners, including health service commissioners, research and delivery partners.

6.0 Equality, Diversity and Cohesion and Integration Issues

- 6.1 Where appropriate, all terms of reference for work undertaken by the Scrutiny Boards will include

 To review how and to what effect consideration has been given to the impact of a service or policy on all equality areas, as set out in the council's Equality and Diversity scheme, and on the council's Cohesion and Integration Priorities and Delivery Plan.
- 6.2 The objectives of this inquiry particularly reflect the following theme from the council's Equality and Diversity scheme:

 Service Delivery Leeds City Council provides fair access to services which meet the needs of our diverse communities and individuals.

7.0 Monitoring Arrangements

- 7.1 Following the completion of the scrutiny inquiry and the publication of the final inquiry report and recommendations, the implementation of the agreed recommendations will be monitored.
- 7.2 The final inquiry report will include information on the detailed arrangements for monitoring the implementation of recommendations.

8.0 Measures of success

8.1 It is important to consider how the Board will deem whether its inquiry has been successful in making a difference to local people. Some measures of success may be obvious at the initial stages of an inquiry and can be included in these terms of reference. Other measures of success may become apparent as the inquiry progresses and discussions take place.

The Board will look to publish practical recommendations.

8.2



Report author: Mark Allman

Tel: 2478323

Report of: Director of City Development and Director of Public Health

Report to: Executive Board

Date: 24th April 2013

Subject: Leeds Lets Get Active

Are specific electoral Wards affected?	☐ Yes	⊠ No
If relevant, name(s) of Ward(s):		
Are there implications for equality and diversity and cohesion and integration?	⊠ Yes	☐ No
Is the decision eligible for Call-In?	⊠ Yes	☐ No
Does the report contain confidential or exempt information?	☐ Yes	⊠ No
If relevant, Access to Information Procedure Rule number:		
Appendix number:		

Summary of main issues

- 1. Executive Board were previously informed of work in Birmingham in providing free activities for residents at selected times and venues within the city, funded via public health and with great success.
- 2. Shortly after the Executive Board in September, Sport England announced a new £5m national health pilot fund "Get Healthy, Get into Sport". The fund was designed to support projects that can demonstrate health gains through sport and physical activity and, vitally, provide a robust evidence base. Leeds was one of only 16 projects (from over 280 applicants) that were asked to develop a detailed bid. A formal bid was submitted on February 8th 2013 and we received confirmation that the project had been successful in securing this funding on the 19th March 2013. The Sport England funding of £500k is being matched in cash terms by Leeds City Council (Public Health) together with considerable "in kind" support. The Leeds scheme will be known as "Leeds Lets Get Active" and will focus on providing a universal free offer.

Recommendations

Executive Board is recommended to:

- (i) Note the contents of the report and support the project.
- (ii) Grant approval to the Director of City Development to accept the Sport England grant funding award of £500,000.

Request a report at the end of the project evaluating the outcomes.

(iii)

1 Purpose of this report

- 1.1 To provide further information relating to the City Councils Leeds Lets Get Active bid to Sport England's "Get into healthy, Get into Sport" health pilot programme.
- 1.2 To seek retrospective support for the Leeds Lets Get Active bid and seek approval to accept a grant offer.

2 Background information

- 2.1 The Head of Sport and Active Lifestyles has been closely engaged with Sport England nationally in the development of their current funding strategy. One of the funding strands that Sport England and Local Authorities were keen to explore further was around the contribution sport and "being active" makes to public health outcomes.
- 2.2 Services that increase physical activity have the potential to reduce all-cause mortality and improve life expectancy. Even relatively small increases in physical activity are associated with some protection against chronic diseases, improved mental health and an improved quality of life. Physical activity can also save money by significantly easing the burden of chronic disease on the health and social care services and has the potential to reduce transport costs through the promotion of active travel. *CMO's 'Start Active, Stay Active'*. For example, a brisk walk every day in your local park can reduce the risk of heart attacks by 50%, strokes by 50%, diabetes by 50%, fracture of the femur by 30%, colon cancer by 30% and alzheimers by 25% (Dr William Bird 2002).
- 2.3 Sport England launched its 'Get Healthy, Get into Sport' funding stream in September 2012. Leeds City Council and NHS Leeds/Public Health submitted a joint proposal based on an adaptation of the Birmingham Be Active model. The proposal is divided into two key strands. Firstly a core offer based on evaluating the impact of targeted free use of leisure centres (Bodyline gyms and swimming between 1 and 2 hours every day), focusing in areas of greatest health inequality. Secondly this work was to be supported by further interventions in community settings and improved health referral routes via the health sector and other customer contact points.
- 2.4 On the 19th March 2013 it was confirmed to Leeds that the bid submission has successfully secured funding through the Sport England 'Get Healthy, Get into Sport fund. Sport England will be funding the project to a value of £500,000 and this is being matched in cash terms by Leeds City Council (Public Health) together with considerable "in kind" support. Leeds will be working closely with an academic partner to evaluate the project which will run from October 2013 to March 2015. Progress and impact will be reported via the appropriate channels within public health with the ambition of mainstreaming the funding should the outcomes be met. The Leeds scheme will be known as Leeds Lets Get Active (LLGA). This links it to the 'Leeds Lets Change' campaign.

3 Main Issues

- 3.1 LLGA seeks to explore methods to remove barriers that exist for the least active people in Leeds in relation to participating in sport and physical activity. It hopes to initiate a change in culture whereby inactive people take small steps to being active, feeling encouraged to take part in sport and physical activity in an environment where they feel welcome and comfortable. The ultimate aim is to help reduce the significant health inequalities that exist in the city. Furthermore by getting people doing some activity it is anticipated (through the right interventions) that they can progress into a range of sports (hence Sport England's interest). The project will test the barriers to participation (getting the inactive active) and what methods most effect behaviour change. The bid is based on 3 key strands, namely 1) a core sport / fitness activity offer in leisure centres; 2) a community multi-sport offer and 3) a behaviour change intervention within the Bodyline Access Scheme. More detail is provided below on each of these areas:
- 3.1.1 Strand 1: Testing the impact of free/discounted use of Leeds City Council leisure centres for selected sport and fitness activities, at selected times, daily, for all Leeds residents (universally targeted).
 - The offer will be greatest in areas of the city where activity levels are lowest and health inequalities are highest
 - The offer in leisure centres will typically be one free hour every day (off peak) with an additional hour per day for 4 leisure centres that serve the most deprived areas of the city, namely, John Charles Centre for Sport, Armley, Fearnville and Middleton Leisure centres.
 - Activities to include gym and swim, except at Middleton Leisure centre where a specific programme will be developed

3.1.2 Strand 2: Testing the impact of free / discounted use of community multisport sessions

- The offer will be greatest in areas of the city where activity levels are lowest and health inequalities are highest
- Activities to include Running, Walking for Health and family multi-sport activities
- The programmes will be delivered in blocks of 10 12 weeks. In total there will be 102 blocks of activity over the life time of the project. The delivery will mainly take place in parks.

3.1.3 Strand 3: Testing the impact of behaviour change interventions on the uptake of the Bodyline Access Scheme

 Extending the existing Bodyline Access Scheme (based on £5 for 3 months worth of activity that includes, swimming/Bodyline gyms/classes at off peak times including weekends), linking to NHS health check via GP's and healthy lifestyle services.

- Developing a more integrated process for health professionals into LLGA that supports people 'who could benefits from doing more activity'.
- An evidence based package of support for the new user that will aid their behaviour change
- 3.2 The projects' success will be judged by a range of measures including for example, helping Leeds to meet its ultimate ambition of being "the most active big city", as well as reducing health inequalities, demonstrating the value of Sport and Active Lifestyles in supporting health outcomes (all age all cause mortality, cardiac conditions, weight loss, functional health, cancer, diabetes) and creating a strong enough case for future funding support. If successful it is envisaged that the project will grow and potentially the free offer will be expanded both in quantity and in relation to the range of activities on offer.
- 3.3 Following on from this the main aims of the project are summarised below:
 - To increase the activity levels of those who are inactive in the city, especially in areas that have the highest health inequalities in adults and young people.
 - To understand the barriers to being active for adults and young people
 - To better understand what methods can be successfully deployed to move people from being inactive to undertaking 30 minutes of activity per week
 - Establish better links with health partners including commissioners and healthcare partners
- 3.4 Attached as Appendix 1 is the research framework for the project. A research partner will be contracted to work alongside the council to support with the delivery of the research methodology. This partnership will explore the value of using various research and evaluation techniques of both a qualitative and quantitative nature and will build on studies already undertaken e.g. Birmingham Be Active (BCC and Matrix) /Fit for the Future (DOH 2009 -2010). The research methodology will influence project development and, therefore, the research partner will form part of the detailed project team.
- 3.5 LLGA will make free and discounted sessions conditional on carrying a Leeds Active card. This is essential as it will allow data to be compiled about those customers who are new and those who are already engaged. Sport England's main aim is to provide a strong evidence base of impact. New participants on disability or income related benefits will also be promoted to and offered the additional feature of the Leeds 'Extra' card to encourage activity beyond what is freely available. In addition all new participants will be asked to complete a questionnaire at the beginning of the programme that will assess physical activity levels prior to the start of the scheme.
- 3.6 It is proposed that the initial targeted marketing campaign will promote LLGA with a call to action to apply for your new Leeds Active Card, providing access to free health and fitness opportunities at your local leisure centre and in your local community. A combination of traditional and digital techniques are to be applied, ensuring that the chosen techniques are relevant and appropriate to the intended target market. A key aim of this programme is to address inequalities in sports participation, and we will be able to use profiling to identify people who are more

likely to be physically inactive and more at risk of developing medical conditions in future. A targeted approach to the marketing and communication will be vital to the success of the scheme as it will ensure the promotional campaign is directly focussed at the people the scheme aims to benefit – those who are inactive.

- 3.7 The project will be managed through a joint partnership with health, sport and active recreation professionals. A Project Board will be established and report both to Sport Leeds partnership and to the Health and Wellbeing Board and / or associated health boards. Funding is available to support staffing, this includes a full time project lead to oversee the scheme and a part time (.5) coordinator to manage the Bodyline Access programme and to oversee all the participant support programmes (i.e. 1-2-1 goal setting, champions scheme).
- 3.8 The funding award from Sport England is dependent on the following conditions:

There are 5 standard conditions that all successful Get Healthy funded projects will need to meet:

- funding will be awarded for Year 1 and then Year's 2 and 3 will be awarded in principle linked to tangible outcomes/outputs for each project
- Sport England will not release the first payment until we have written confirmation of all partnership funding
- the project will not involve any sport that is not recognised by Sport England
- no element of the award will be used to cover the redundancy costs of any at risk posts linked to the delivery of your project
- an evaluation plan must be submitted for Sport England's approval

In addition the following bespoke project conditions are attached to the Leeds Lets Get Active Project:

- Alongside Sport England's standard monitoring information included in the award offer they would look for evidence in January 2014 that their contribution will be focused on attracting new users (accepting that a proportion of this will support existing and those diverted from other sessions), that there is some evidence of Leeds success in attracting new users as well as figures on participation where available
- As part of the discussion around Year 2 Sport England will also ask for a sustainability plan with an operational budget for the following years.
- Sport England colleagues (including Facilities & Planning) will be an integral part of the project management
- 3.9 Now that funding has been confirmed for the project through Sport England and public health the next steps include recruitment of the project lead, engagement of a research partner, development of the free offer product in leisure centres and community and initiation of the engagement plan. The first LLGA project board is due to take place on the 23rd April 2013.
- 3.10 The LLGA project presents an opportunity to reinforce the value of being active with our young people, something of keen interest to the Youth Mayor. Furthermore there are opportunities for LLGA to feature as part of a more coherent sport and physical activity offer for young people, for example by connecting up work associated with the youth review as well as recent Government announcements

outlining significant investment in primary school PE and Sport. The project will also be developed alongside other key initiatives that focus on young people and adults as part of the wider Olympic legacy programme including for example, major events (e.g. Rugby league world cup/ Tour de France), National Governing Body "Place Pilot", sport legacy fund and community access to school sport facilities.

4. Corporate Considerations

4.1 Consultation and Engagement

4.1.1 Leeds Lets Get Active has been developed in partnership with Public Health and addresses priorities identified through the JSNA and the Sport England Active People survey. A public consultation took place from December 2012 to January 2013 to identify the key barriers to participation for inactive people and to collate views on how these could be overcome. SportLeeds (the city partnership for sport and active lifestyles) have been consulted on the development of the proposal on an ongoing basis. The sustainable economy and culture scrutiny board (9th April 2013) have also received details of the scheme as part of their wider enquiry into the role of Leisure and Culture in supporting the delivery of improved public health outcomes. There will be ongoing consultation as the project develops, including key stakeholders groups at both a city and local level as well as ward members in a effort to help reach the most inactive people.

4.2 Equality and Diversity / Cohesion and Integration

4.2.1 These proposals have been screened for issues on Equality, Diversity, Cohesion and Integration (EIA screening attached as an appendix). In general, such considerations are integral to this whole report as one of the major aims of the proposals is to narrow health inequality, a key council objective. As well as offers in the community, the proposed 18 month pilot offers free off-peak access to a swim or gym session for at least one hour every day in all leisure centres, two at those in areas of highest deprivation. Those currently unable to afford swimming and gyms should benefit most, wherever in Leeds they live. This may particularly benefit those on low incomes, minority ethnic groups and older people.

4.3 Council policies and City Priorities

- 4.3.1 The proposals aim to narrow health inequality, a major council objective, by encouraging more people to become more physically active, particularly those in areas of higher deprivation where activity levels and life expectancy are lower than the city's average.
- 4.3.2 The overarching vision for 2030 is that Leeds will be the best city in the UK. This means all Leeds' communities will be successful, including those who are currently less active and suffer poorer healthy life expectancy.
- 4.3.3 City Development has as a priority to "Develop the city's cultural events and facilities including changes to sports centres and libraries", and a key performance measure is "To maintain visits to sports centres". This report directly addresses these priorities.

4.4 Resources and value for money

- 4.4.1 Swimming pools and gyms carry significant costs to build, maintain and staff. Fee paying customers (casual, memberships, schools and clubs) currently cover a high proportion of the revenue cost of running leisure centres, so that the £6.2m managed budget in Sport is only 1.1% of the Council's total spend, and comparatively low compared to other comparable Local Authorities.
- 4.4.2 These proposals should be neutral to the council's budget in 2013/14 and 2014/15. New expenditure and income lost totalling £1,000,000 is being fully funded by Public Health and Sport England with £500,000 each. The 'in-kind' support worth £320,000 anticipated from officers in Sport Development and Facilities comprises work from existing employees who would otherwise be providing similar services.

4.5 Legal Implications, Access to Information and Call In

- 4.5.1 The provision of sport services by councils and their pricing or subsidy is not subject to statute so the main legal criteria is that these proposals are reasonable.
- 4.5.2 The decision is eligible for call-in.

4.6 Risk Management

- 4.6.1 The main financial risk is that the free offer diverts more paying customers than anticipated, widening the loss of income and reducing the space in pools for previously inactive newcomers. This would increase the cost and reduce the effect of the free swim part of the offer and it might have to be curtailed early to avoid loss to the council. To manage the risk the income loss and numbers of new participants will be monitored weekly for any disproportionate loss of income.
- 4.6.2 The main policy risk is that this pilot produces an expectation of free access to high cost facilities and activities at a public subsidy that cannot be sustained. To mitigate this risk, efforts will be made to offer additional paid sessions to new customers and to build up evidence of the benefits of the offer, so as to encourage future funding or sponsorship.

5. Conclusions

5.1 The LLGA projects provides an exciting opportunity to test the effectiveness of price discounting on participation and therefore health outcomes. The targeted nature of the project within a universal offer will provide a unique insight into behaviour change.

6. Recommendations

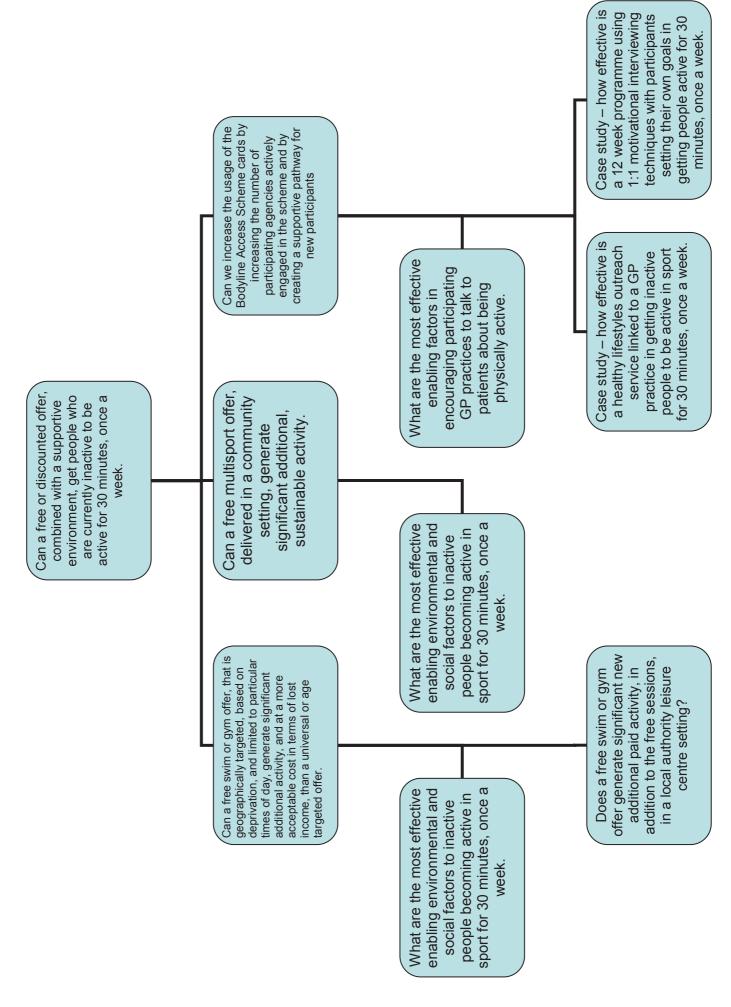
Executive Board is recommended to:

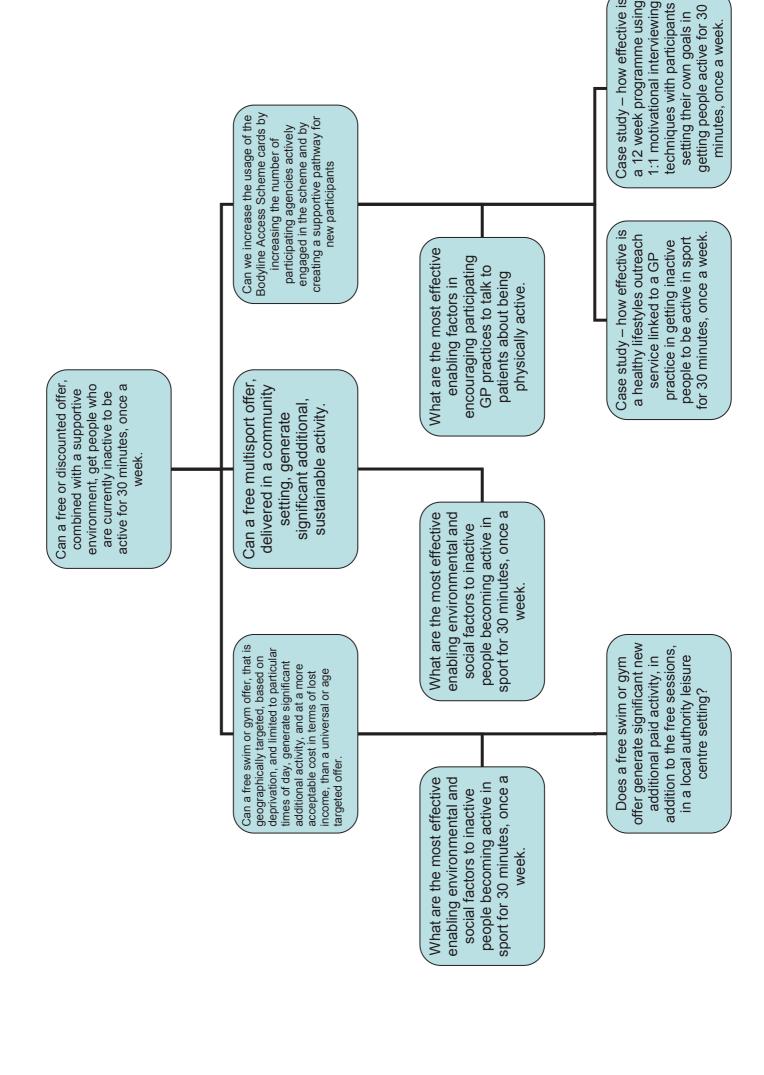
- (i) Note the contents of the report and support the project.
- (ii) Grant approval to the Director of City Development to accept the Sport England grant funding award of £500,000.
- (iii) Request a report at the end of the project evaluating the outcomes.

7	,_	Background	documents1
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7.1 None

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.





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Agenda Item 8



Report author: Helen Evans

Tel: 2243184

Report of Head of Sport & Active Lifestyles

Report to Sustainable Economy and Culture Scrutiny Board

Date: 16th July 2013

Subject: A Strategy for Sport & Active Lifestyles in Leeds 2013-2018

Are specific electoral Wards affected?	☐ Yes	⊠ No
If relevant, name(s) of Ward(s):		
Are there implications for equality and diversity and cohesion and integration?	⊠ Yes	☐ No
Is the decision eligible for Call-In?	☐ Yes	⊠ No
Does the report contain confidential or exempt information?	☐ Yes	⊠ No
If relevant, Access to Information Procedure Rule number:		
Appendix number:		

Summary of main issues

- 1. The Leeds Sport and Active Lifestyles Strategy 2013-2018 is a strategy for the whole city providing an overarching vision for the development of sport and active lifestyles over the next six years, following on from the current strategy entitled 'Taking the Lead 2006-2012'.
- 2. The new city strategy aims to build on the unprecedented success of the 2012 Olympic Games and takes into consideration a number of key issues including for example; the significant impact of physical inactivity on the City's wellbeing; how to widen access to sports participation and also how to help create an environment to help people succeed in their chosen sport.
- 3. The strategy is owned and overseen by Sport Leeds, the Sport and Active Lifestyles Partnership and network for the city that includes a wide variety of partners and stakeholders engaged in the delivery of sport in the city. The Partnership has been operating now since early 2000 and is recognised locally and nationally as being a model of god practice. They oversaw the first city strategy which was produced in 2002.
- 4. The Executive Board report of 13th March 2013; 'Inspiring a Generation: a Sporting Legacy for Leeds: Progress Report' identified one of the forthcoming work streams was the development of a new city sport and active lifestyles strategy, with the city council providing strategic leadership in its production, development and implementation.

Recommendations

5. As part of the consultation process members are asked for their comments on the strategy, particularly around links to the major City outcomes, prior to the final strategy being presented to the Executive Board on 4th September 2013.

1 Purpose of this report

1.1 The Scrutiny Board is asked to consider the Leeds Sport and Active Lifestyles Strategy 2013-2018 and provide comments in advance of a report being presented to the executive Board on 4th September 2013.

2 Background information

- 2.1 The first strategy for sport in Leeds was 'Active Leeds: Sporting City 2002 2006' and was followed by 'Taking the Lead 2006 2012'.
- 2.2 The London 2012 Olympic and Paralympic Games produced one of the greatest sporting spectacles the world has ever seen and illustrated the huge power of sport in bringing a nation together. The success story was unparalleled, with Leeds based athletes picking up gold (2), silver (1) and bronze (1) medals, at the Olympics and gold (3), silver (1) and bronze (1) at the Paralympics.
- 2.3 The new strategy, led by Sport Leeds, builds upon the principles and aims set out in 'Taking the Lead 2006-2012' whilst reflecting upon current challenges as well as the opportunities facing sport and active lifestyles. The ambition is to genuinely build on the successful London 2012 Olympic and Paralympic Games and ensure that there is a sustainable legacy for future generations.
- 2.4 The purpose of the strategy is to:
 - Establish a strategic framework within which sport and active lifestyles can be developed for the benefit of residents in Leeds
 - Provide focused priorities for Sport Leeds and its constituent partners for the next six year period
 - Highlight the role and contribution of sport and active lifestyles to wider city priorities including social and economic outcomes and the overall vision for Leeds to be the best city in the UK by 2030
 - Provide a basis by which progress towards achieving the vision for sport and active lifestyles can be monitored, success celebrated and good practice shared.

3 Main issues

- 3.1 'Taking the Lead 2006 2012' provided the city with a strong framework for the development of sport within the city in the run up to the Olympics and Paralympics in 2012. The vision for this strategy was that 'By 2012 Leeds will be a leading city of sport and active recreation, recognised for the opportunities it provides from participation to excellence.'
- 3.2 A strong partnership exists within sport, as demonstrated by the Sport Leeds Board made up of the major sport providers in the city from Universities and higher education, professional clubs and schools as well as the voluntary sector, health and the Council. It is argued that the strength of the partnership and the

collaborative approach has played a significant part in delivering many of the achievements during the life of 'Taking the Lead'.

3.3 Achievements include:

- Based on broad definition of sports participation 3 x 30 minutes per week (Sport England Active People Survey- NI8, that includes walking) Leeds ranks seventh of all local authorities, with participation having risen to 29.6% of the population. This shows a significant growth over the lifetime of the 'Taking the Lead' Strategy. Furthermore when looking at the number of non-participants a marked improvement can be seen across all target groups, with the exception of 16 – 25yrs, (the latter group being seen as an anomaly given the large proportion of students in the city who would be unlikely to be captured by the Active People survey)
- Latest Sport England Active People Survey figures show that participation 1 x 30 minutes per week (using a pure sport measure) has risen from 37.3% to 39.9% since 2012, moving the city from 125th to 39th of all local authorities. This is now the headline target measure used by Sport England and the latest Active People Survey results showed that Leeds had increased its' percentage of participation when the national position showed a decline post Olympics.
- Success in elite sport; for example with the Leeds Rhinos winning the Super League title in five of the last six seasons and also winning the 2012 World Club Challenge, whilst during the London 2012 Olympic Games and Paralympic Games the city gained tremendous profile through the success of local athletes such as David Stone and Hannah Cockcroft.
- The city has high levels of volunteering with sport as the number one choice. ('Inspiring a Generation: a Sporting Legacy for Leeds: Progress Report')
- Leeds is acknowledged as having a strong tradition in disability sport.
- All evidence suggests that Leeds fully embraced the opportunities surrounding London 2012 underpinned by strong partnership working. The Leeds Love Sport Festival and Training Camps are two strong examples.
- Sport Leeds is seen as a real strength for the city as a network of key influencers that has a strong collaborative and partnership ethos.
- Recent successful funding bids to Sport England for the Leeds Let's Get
 Active health pilot and the NGB pilot reinforces the positive regard for the city
 nationally and opportunity to shape best practice.
- 3.4 Despite the achievements, Leeds needs to recognise that there are a number of challenges going forward:
 - Major challenges with health inequalities increasing. In terms of life expectancy for males the gap between highest and lowest areas in the city is 12.4 years and 8.4 years for women. People living in inner city areas of Leeds

have a shorter life expectancy, lower income, higher unemployment and more health issues. The health inequality patterns are mirrored by levels of participation with the lowest levels in the most deprived areas. Given that physical inactivity is increasingly being seen as a major public health issue this generates major policy implications for the Council. The health cost of inactivity estimated to cost the city £10.1m per annum.

- Reducing these health inequalities is a major priority within the city and sport and active lifestyles can contribute.
- Leeds therefore needs to focus on increasing the number of people doing at least some sport per week (1x 30 minutes), especially those in deprived areas.
- The economic landscape and pressures on public budgets are very different from when 'Taking the Lead' was launched and provide a constant reminder of the need to prioritise activity and ensure value for money from investment. This challenge is further heightened when considering that the city has a growing population. An overall increase in participation in real terms would therefore be required just to maintain the current percentage levels of participation.
- 3.5 The new strategy seeks to address the issues by refocusing on 3 blocks of activity namely, Active sport, Active lifestyles and some forms of Active travel. The strategy sets an ambitious vision which will have policy implications for the council and all the key stakeholders
- 3.6 'The vision for the Sport and Active Lifestyles Strategy 2013-2018 is for Leeds to be the most active big city in England'. This vision has already been supported in principle by the Councils Executive Board when considering the "inspiring a generation" report last summer.

4 Corporate Considerations

4.1 Consultation and Engagement

- 4.1.1 Consultation on the new strategy has been led by Sport Leeds and commenced with a workshop for sport providers and the Sport Leeds Board members in 2012.
- 4.1.2 Sport Leeds Board members have been consulted throughout the process and the Sport Leeds Operations Group (a sub group of Sport Leeds) has been tasked with commenting on and producing the final strategy.
- 4.1.3 With the appointment of Neil Young Associates in April 2013 (funded by Sport England), the consultation process has been ongoing throughout May and June alongside the development of the final draft of the strategy. Consultees have included health providers, social care, grass roots clubs, National Governing Bodies of Sport, CDD, Executive member for Leisure and Skills,

- disability sport forum, West Yorkshire Sport, Sport England, Executive Member for Health and Wellbeing, education and professional clubs.
- 4.1.4 The final draft strategy is in development and Scrutiny board is being asked to comment on the headline aims and objectives in order that comments can be fed into the final draft.
- 4.1.5 A draft executive summary is attached at appendix 1.

4.2 Equality and Diversity / Cohesion and Integration

- 4.2.1 Equality and Diversity has been considered throughout the development of the strategy.
- 4.2.2 The 3 main outcomes of the strategy demonstrate the commitment to equality found within it:
 - Improving health and wellbeing through more active lifestyles
 - Widening access to sport
 - Nurturing success in sport across the City.

4.3 Council policies and City Priorities

- 4.3.1 The strategy supports the City's vision to become the best city in the UK by 2013.
- 4.3.2 This can be evidenced in the support for the following priorities:
 - Tackling Health Inequalities
 - A Child Friendly City
 - Raising the profile of Leeds nationally and internationally
 - Building cohesive & harmonious communities
- 4.3.3 The strategy also supports the Leeds Joint Health and Wellbeing Strategy 2013-2015 through contributions to the outcomes of:
 - People will live longer and have healthier lives
 - People will live full, active and independent lives
 - People will enjoy the best possible quality of life
 - People are involved in decisions made about them

People will live in healthy and sustainable communities.

4.4 Resources and value for money

- 4.4.1 The strategy has been developed by Sport Leeds, the strategic lead for sport in the city. Sport Leeds is supported by Leeds City Council through the provision of secretariat functions. Other than this, there is no financial support from the Council.
- 4.4.2 The funding for Neil Allen Associates was awarded by Sport England to Sport Leeds to develop the strategy to completion.

4.5 Legal Implications, Access to Information and Call In

Scrutiny Board are being consulted on the new strategy in advance of the final strategy being reported to executive board for their endorsement.

4.6 Risk Management

There are no significant risks in approving this strategy.

5 Conclusions

- 5.1 The Leeds Sport and Active Lifestyles Strategy 2013-2018 is seen by Sport Leeds and its consultees as a valuable document that will further develop the provision of sport opportunities in the city and contribute significantly to improving health within the population.
- The strategy reinforces the Councils role in providing strategic leadership and further supports the Councils role in ensuring that the provision of excellent sporting opportunities (and opportunities to be physically active) are an essential part of meeting its ambition of being "the Best City" and a Child Friendly City".

6 Recommendations

6.1 Members are asked for their comments on the strategy, particularly around links to the City outcomes, prior to the final strategy being presented to the Executive Board on 4th September 2013.

7 Background documents¹

7.1 Draft Sport and Active Lifestyles Strategy Executive Summary

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

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LEEDS STRATEGY FOR SPORT AND ACTIVE LIFESTYLES 2013-2018

EXECUTIVE SUMMARY

The Leeds Sport and Active Lifestyles Strategy 2013-2018 is a strategy for the whole city developed by Sport Leeds to provide an overarching vision for the development of sport and active lifestyles over the next six years.

This builds upon the principles and aims set out in the previous strategy for sport and active recreation in the city 'Taking the Lead 2006-2012'whilst reflecting current challenges and opportunities facing sport and active lifestyles.

WHY IS THE STRATEGY NEEDED?

Where are we now? The landscape for Sport and Active Lifestyles in Leeds in 2013...

Much has been achieved in Leeds during period of the 'Taking the Lead' strategy and whilst there are challenges to be faced this is an exciting period for the city to be developing its new Sport and Active Lifestyles Strategy 2013-18.

The life of the new strategy follows on from the London 2012 Olympic Games and Paralympic Games which were undoubtedly a success creating the inspiration for people to get involved in sport and active lifestyles and raising the awareness of the value of sport in social and economic terms. Leeds is widely acknowledged to have fully played its part and reaped the benefits from London 2012.

Despite the difficulties being experienced in the economy and the effect this has had across many of the organisations represented on Sport Leeds there have been continued improvements. Some of the positives to build from include:

- Leeds ranks 7th in England against other local authorities in terms of participation three times a week for at least 30 minutes with a participation rate of 29.6% (as of April 2013). From a baseline 20.6% this shows a significant growth of 9% over the lifetime of the 'Taking the Lead' Strategy, the largest increase of any local authority in England. Furthermore a marked improvement can be seen with a 4.7% reduction in the numbers of people inactive in the city.
- Success in elite sport with the Leeds Rhinos winning the Super League title in five of the last six seasons and also winning the 2012 World Club Challenge, whilst during the London 2012 Olympic Games and Paralympic Games the city gained tremendous profile through the success of local athletes.
- A strong amateur sports club network and a flourishing further and higher education sector which continues to develop its sporting offer.
- Sport Leeds is seen as a real strength for the city as a network of key influencers that
 has a strong collaborative and partnership ethos which has helped to underpin many
 of the positive developments in the city.

There are however considerable challenges to be faced. The period post London 2012 is important for Sport Leeds to ensure that the impressive foundations already in the build-up to the Olympic Games and Paralympic Games can be translated into sustained long term benefits where inspiration is aligned to high quality opportunities to participate and prosper.





The continued financial pressures within the public sector and growing health inequalities in the city are very significant issues that need to be addressed and overcome:

- Leeds has major challenges with health inequalities increasing. The health cost of inactivity estimated to cost the city £10.1m per annum with particular correlations between levels of inactivity and obesity and distinct inequalities in participation in different areas of the city. Reducing these health inequalities is a major priority within the city and sport and active lifestyles can contribute.
- Against Sport England's primary outcome measure, 39.9% (APS6 Q3-APS7 Q2) of the Leeds population participate once a week for 30 minutes. These latest figures show an improvement up to 39th in England from a rank of 125th in APS6 but there is much to be done to target inactive groups within the city.
- The economic landscape and pressures on public budgets are very different from when 'Taking the Lead' was launched and provide a constant reminder of the need to prioritise activity and ensure value for money from investment.

There are no quick fixes and whilst there are many positives to build from this strategy advocates that the delivering the status quo will not be enough to achieve the long term vision for sport and active lifestyles in Leeds.

The Strategic Context

There are a number of key national, regional and local policy drivers which influence the development of priorities for sport and active lifestyles in Leeds, and are particularly important in setting out how sport and active lifestyles can contribute towards the achievement of wider city priorities. These include:

National:

- The strong political commitment to ensure a lasting legacy is crated from the London 2012 Olympic Games and Paralympic Games.
- Creating a sporting habit for life: A new youth sport strategy by DCMS, 2012 which aims to increase consistently the number of young people developing sport as a habit for life.
- Sport England Strategy 2012-17 aims to see sport become a habit for life for more people and a regular choice for the majority. This is underpinned through National Governing Body 2013-17 funding which is the centrepiece of Sport England's strategy with over £450 million to be invested in work with NGBs.
- From a health and wellbeing perspective 'Start active, stay active' by the Chief Medical Officers in 2011 provides UK-wide guidelines on the volume, duration, frequency and type of physical activity required across the lifecourse to achieve general health benefits. The report emphasises for the first time the importance of physical activity for people of all ages, updating the existing guidelines for children and young people and for adults, and developing new guidelines for early years and for older adults.

Local:

- The Vision for Leeds 2011 to 2030 sets out the long term ambition and aspirations for the city with an overarching vision for 2030 that Leeds will be the best city in the UK. There are a number of areas in which this strategy can contribute to being the 'Best city', including:
 - supporting a child-friendly city where children will choose healthy lifestyles





- being the best city for health and wellbeing helping people live longer and have healthier lives and ensure that inequalities in health are reduced
- being the best city to live where people enjoy world class culture, sport, leisure and entertainment.
- this strategy can also help to grow a strong reputation for Leeds nationally and internationally, building on the excellent reputation and international profile of the universities, sporting facilities and teams.
- The Leeds City Priority Plan 2011 to 2015 is the city-wide partnership plan which identifies the key outcomes and priorities to be delivered by the council and its partners over the next four years. Each strategic partnership board owns the relevant priorities in the plan and they are responsible for working together to deliver them. The chair of Sport Leeds sits on the Sustainable Economy and Culture Board.
- The Leeds Joint Health and Wellbeing Strategy 2013-2015 sets out a vision that Leeds will be a healthy and caring city for all ages, with a key principle across the strategy that those who are the poorest will improve their health the fastest.
- It is noted that a number of the partners represented on Sport Leeds have their own individual strategies that impact upon sport and active lifestyle provision in the city. In developing this strategy consideration of these strategic priorities has been made, whilst going forwards it is acknowledged that the delivery of partner's strategic plans are crucial elements in supporting the various objectives and priority actions outlined in this strategy.

Summary – implications for Sport and Active Lifestyles in Leeds?

- 1. Leeds provides a tale of two cities with significant participation and health inequalities between the north and south of the city. Addressing these health inequalities is a key strategic priority for the city.
- 2. There is a strong political will to ensure that the platform laid by London 2012 is built upon to bring sustained benefits for sport and active lifestyles. There is an opportunity for Leeds to take a leading role in demonstrating how these benefits can be realised at a local level.
- 3. There is a national focus on helping the inactive to become active with the primary outcome measure for Sport England to see an increase in the proportion of people playing sport and active recreation once a week for at least 30 minutes.
- 4. There is a particular focus on raising the proportion of 14-25 year olds playing sport and developing a habit for life, addressing challenges of young people dropping out of sport.
- 5. NGBs remain the centrepiece of Sport England's strategy. The development of effective local partnerships to deliver benefits in Leeds is a clear priority.
- 6. There is compelling evidence for the health benefits people can achieve by taking regular physical activity throughout their lives. This strategy is focussed on sport and active lifestyles and there is a need for interventions that support attitude and behavioural change in order to reach the inactive.
- 7. The Sport and Active Lifestyles Strategy needs to clearly articulate its contribution to wider city priorities, most particularly how it can support the overall vision for Leeds to be the best city in the UK by 2030.





WHAT DO WE WANT TO ACHIEVE?

'The vision for the Sport and Active Lifestyles Strategy 2013-2018 is for Leeds to be the most active big city in England'

What do we mean by most active?

By 2018 Leeds will be:

- maintaining a top 10 ranking of local authorities in England with more adults participating in sport and active recreation at least three times a week for 30 minutes (currently 7th with 29.9%)
- reducing health inequalities through the contribution of more people doing more sport and leading more active lifestyles. In comparison to other big cities in England Leeds will have a top 3 ranking in terms of the proportion of people participating in sport and active lifestyles once a week for at least 30 minutes (currently 5th). The city will also see increased participation levels within specific geographical and vulnerable target groups
- changing social norms and the attitudes of inactive people towards sport and active lifestyles
- a city where those involved in sport and active lifestyles have a quality experience, whether through coaching, facilities, or support from local clubs
- recognised as a model for good practice for working in partnership with NGBs
- renowned as a host of world class sporting events
- recognised internationally for its world class knowledge base within sports development, sport science and coaching within its Universities
- the home of successful Olympians and Paralympians and professional sports teams.

Outcomes

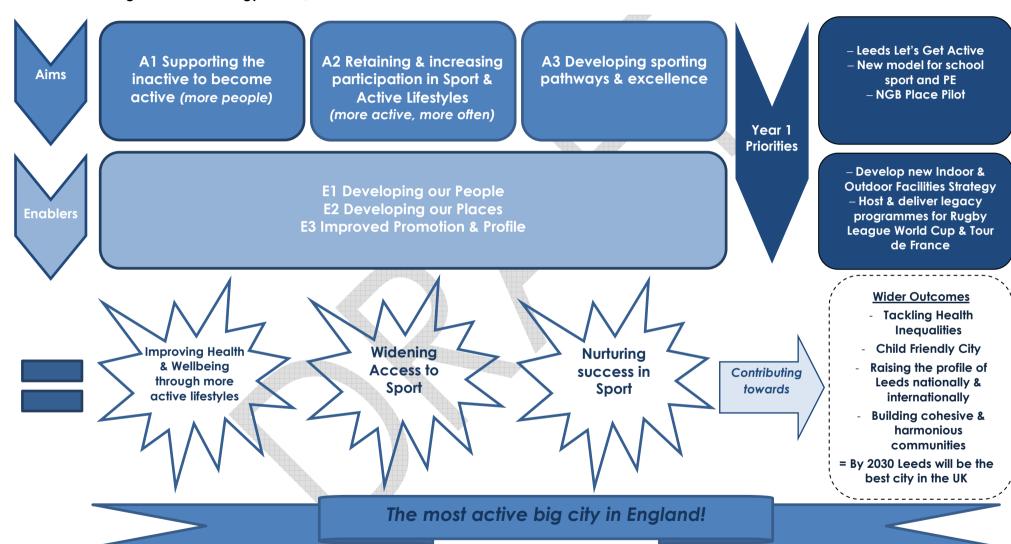
Three core outcomes are identified for the strategy:

- 1. Improving health and wellbeing through more active lifestyles
- 2. Widening access to sport
- 3. Nurturing success in sport across the City.

In addition the achievement of the primary outcomes will contribute to a number of wider population outcomes, although these are not under the direct control of the strategy. These align to the Vision for Leeds and City Priority Plan and ultimately support the vision for Leeds will be the best city in the UK by 2030.



Figure 1 – The Strategy's Aims, Enablers and Outcomes







Ī				ion				
			Leeds to be the most a	ctive big city in England				
	 Improving health and we Widening access to sport Nurturing success in sport 		tyles	Contributing towards - Tackling Health Inequalities - Child Friendly City - Raising the profile of Leeds nationally and internationally - Building cohesive & harmonious communities - = By 2030 Leeds will be the best city in the UK				
		Aims			Enablers			
	A1 Supporting the inactive to become active	A2 Retaining and increasing participation in Sport and Active Lifestyles	A3 Developing sporting pathways and excellence	E1 Developing our People	E2 Developing our Places	E3 Improved Promotion and Profile		
				ctives				
SS. FURG	A1.1 Influence commissioning and policy making A1.2 Deliver active lifestyles programmes helping the inactive to become and stay active A1.3 Adopt a targeted approach to supporting the inactive to become active, to retaining and increasing participation	A2.1 Working in effective partnership with Sport England and NGBs A2.2 Deliver outstanding sport, active lifestyles and physical education opportunities for children and young people A2.3 Support Club Development	A3.1 Support the creation of streamlined sporting pathways A3.2 Support Performance Sport to ensure that Leeds is recognised as a centre for sporting excellence	E1.1 Establish Coaching and Officiating pathways E1.2 Value our Volunteers E1.3 Support the economic contribution of sport and active lifestyles to creating a skilled and employable workforce	E2.1 Ensure the accessibility of high quality places to undertake sport and active lifestyles E2.2 Develop Community Access to Education facilities	E3.1 More coordinated and targeted marketing and communications plans E3.2 Maximise investment into sport and active lifestyles E3.3 Develop partnership opportunities with the private and third sectors E3.4 Celebrate success to increase the profile of sport in Leeds, locally, nationally and internationally E3.5 For the Sport Leeds Board to be the prime advocators for the benefits of sport and active lifestyles E3.6 Maximise the benefits from major sporting events		
			What are some of our key pri	ority programmes to deliver?				
	 Leeds Let's Get Active New model for delivery of p sport and PE NGB Place Pilot 		 Annual Leeds Sports Awards Implementing a new Indoor & Outdoor Facilities Strategy 'Inspire a Generation' Legacy Fund for young people Championing Active Workplace programmes 		 Championing the Breeze brand across the sector Major event legacy programmes (Rugby League World C Tour de France, Rugby Union World Cup) Annual Leeds Loves Sport Festival 			
L			nary success measures – how we	<u> </u>				
	 More people in Leeds, in over groups, will be undertaking spe a week for at least 30 minutes Decreasing numbers of inactive 	ort and active recreation once	lifestyles and changing attit	ndertaking sport and active				





HOW WILL THE STRATEGY BE DELIVERED?

Principles of delivery

The following core principles have been identified to underpin delivery of the strategy.

- Focus the need to be clear in the prioritisation of actions
- Added Value the importance of demonstrating the added value of activity, beyond 'doing more of the same'
- Evidence based and market focussed interventions based on evidenced need and tailored to particular sectors of the community
- Partnership working a real strength and fundamental to the success of Sport Leeds.
 Table 2 below highlights the significant contributions of a wide network of partners to achieving the objectives within the strategy.
- Advocacy the importance of reinforcing the benefits of sport and active lifestyles and the contribution to achieving wider social and economic outcomes
- Value for money ensuring delivery against priorities in a cost effective way.

The role of Sport Leeds in delivering the strategy

This is a strategy for Leeds and owned by Sport Leeds, the sport and active recreation network for the city. Sport Leeds provides <u>leadership</u> and <u>co-ordination</u> for the development of sport and active recreation opportunities in Leeds; <u>represents</u> the interests of sport and recreation providers and participants in building a strong sporting infrastructure and a vibrant sporting community; and <u>influences</u> the future development of sport and active recreation across Leeds.

Sport Leeds therefore has an important role in overseeing the strategy. Within this it is clear that <u>inactivity remains the biggest challenge</u> to overcome for the city. It is therefore proposed that this becomes an on-going focus of the Sport Leeds Board over the lifetime of the strategy.

Sport Leeds will be responsible for implementing a performance monitoring system to ensure progress against the aims and enablers is tracked, primarily through a small number of key success measures. Sport Leeds will also produce an annual advocacy document to outline the achievements under the remit of the strategy.







Table 2: Summary of partners and their contributions to the objectives of the strategy

Partner	A1 Supporting the inactive to become active			inactive to become increasing			A3 sporting pathways & People excellence			E2 Developing our Places		E3 Improved Promotion and Profile							
Turner	A1.1	A1.2	A1.3	A2.1	A2.2	A2.3	A.3.1	A3.2	E1.1	E1.2	E1.3	E2.1	E2.2	E3.1	E3.2	E3.3	E3.4	E3.5	E3.6
Sport Leeds Board	√	√	V		√			V	4					V	1	√	V	√	√
Leeds strategic partnership boards	√	√			√						V				V				
Leeds City Council	$\sqrt{}$	$\sqrt{}$	$\sqrt{}$	$\sqrt{}$	√	V	$\sqrt{}$	V	√	√	√	√	$\sqrt{}$	V	√	√	√		$\sqrt{}$
HE and FE sector	√	√	V		√	V	√	V	√	V	√	√	√	V	√		\checkmark		√
Health Sector (including CCGs)	√	V	V		√							1		V	1				
Leeds Sport Federation / Community Sport Clubs		V	V		√	V	1		1	V		√		V	V				√
NGBs		√	V	√	$\sqrt{}$	V		V	√			√		V	$\sqrt{}$		V		√
West Yorkshire Sport		√	√	√	√	V			√	V				V	√				
Sport England	√	√	√	√		V			1			√	√		√				
Primary and Secondary Schools		V	√		V								V	V	V				V
Professional Clubs		√	V			\vee	√	V	√			√		V	√		V		√
Youth and Community Groups		V	V		√					V	V	√		√	V	V			V
Leeds Disability Sport Forum		√	√		<u>√</u>	<u> </u>	√		√	\checkmark				√	1				\checkmark
Private sector providers		√							V			V		√	V	1			



HOW THE STRATEGY CONTRIBUTES TO WIDER CITY PRIORITIES

An important driver for the Strategy is to ensure it sits within broader city priorities. The following table summarises some of the key ways in which the Strategy will contribute towards the Vision for Leeds.

City Priority	Link to Strategic Objective	How the strategy will contribute	Key Programmes
Best city for children: Supporting a child-friendly city where children will choose healthy lifestyles	All with a particular focus on A1.2, A1.3, A2.1, A2.2	National policy and investment priorities for sport following on from London 2012 are very focussed on engaging young people into a sporting habit for life. A number of objectives are specifically focussed on young people and there are particular opportunities to link into Breeze, the existing brand for young people in the city.	 Leeds Let's Get Active New model for delivery of primary and secondary school sport and PE 'Inspire a Generation' Legacy Fund for young people Championing the Breeze brand across the sector Annual Leeds Loves Sport Festival
Best city for communities: Leeds will be an attractive place to live, where people are active and involved in their communities	A1.3, A2.1, A2.3, E2.1, E2.2, E3.6	The social power of sport was highlighted through London 2012 and is reinforced by empirical evidence. This strategy will contribute to a sense of place through development of a new Indoor and Outdoor Facilities Strategy, and through specific geographical interventions arising from the NGB Place Pilot. The principles of adopting a targeted approach to reaching communities most in need can further help to support community cohesion as will the continued growth and development of community sports clubs across the city.	 Implementing a new Indoor & Outdoor Facilities Strategy NGB Place Pilot Annual Leeds Loves Sport Festival Major events programme
Best city for health and wellbeing: helping people live longer and have healthier lives and ensure that inequalities in health are	All with a particular focus on A1.2, A1.3, A2.1	The Strategy outlines a strong empirical case for the health benefits of sport and physical activity. A major focus of the Strategy is on helping to address health inequalities within the city by supporting the inactive to become active. This will be underpinned by the principles of	Leeds Let's Get ActiveChampioning Active Workplace programmesNGB Place Pilot





City Priority	Link to Strategic Objective	How the strategy will contribute	Key Programmes
reduced		adopting a more targeted evidenced based approach to reaching key geographic and demographic groups.	
Best city to live: where people enjoy world class culture, sport, leisure and entertainment	A3.2, E2.1, E3.2, E3.4, E3.6	Leeds has four professional sports teams and a growing profile for hosting world class sporting events. It is a city with an ever growing reputation for sport with some fantastic opportunities for residents to experience world class sport over coming years through the Rugby League and Rugby Union World Cups and the 2014 Tour de France Grand Depart. Such events also create a positive contribution to the local economy. The Strategy aims to capitalise on what is already in place and further develop this over coming years.	 Implementing a new Indoor & Outdoor Facilities Strategy Major events programme Annual Leeds Loves Sport Festival
Growing a strong reputation for Leeds nationally and internationally, building on the excellent reputation and international profile of the universities, sporting facilities and teams.	A3.2, E1.3, E3.4, E3.6	The role of and support for Major Events and successful professional teams is outlined above. In addition Leeds has an excellent and growing sporting profile through its Universities. The Strategy aims to support the development of human capital in sport related fields and build on world class strengths in areas such as coaching.	 Annual Leeds Sports Awards Major event legacy programmes (Rugby League World Cup, Tour de France, Rugby Union World Cup) Implementing a new Indoor & Outdoor Facilities Strategy.



Agenda Item 9



Report author: Peter Marrington

Tel: 39 51151

Report of Head of Scrutiny and Member Development

Report to Safer and Stronger (Sustainable Economy and Culture)

Date: 16 July 2013

Subject: Request for Scrutiny

Are specific electoral Wards affected?	☐ Yes	⊠ No
If relevant, name(s) of Ward(s):		
Are there implications for equality and diversity and cohesion and integration?	☐ Yes	⊠ No
Is the decision eligible for Call-In?	☐ Yes	⊠ No
Does the report contain confidential or exempt information?	☐ Yes	⊠ No
If relevant, Access to Information Procedure Rule number:		
Appendix number:		

Summary of main issues

- 1. A request for Scrutiny has been received from a member of the public, Ms Kath Field. This relates to proposals to introduce charges for parking permits in residential permit parking schemes.
- 2. The details of Ms Field's request are attached as appendix 1
- 3. The decision whether or not to further investigate matters raised by a request for scrutiny is the sole responsibility of the Scrutiny Board. As such, any decision in this regard is final and there is no right of appeal.
- 4. When considering the request for Scrutiny, the Scrutiny Board may wish to consider:
 - If further information is required before considering whether further scrutiny should be undertaken;
 - If a similar or related issue is already being examined by Scrutiny or has been considered by Scrutiny recently;
 - If the matter raised is of sufficient significance and has the potential for scrutiny to produce realistic recommendations that could be implemented and lead to tangible improvements;
 - The impact on the Board's current workload;
 - The time available to undertake further scrutiny;
 - The level of resources required to carry out further scrutiny;
 - Whether an Inquiry should be undertaken.

Recommendations

- 5. The Scrutiny Board is asked to:
 - (i) Consider the request for Scrutiny from Ms Field.
 - (ii) Determine if it wishes to undertake further scrutiny of this matter.

Background papers¹

6. None used

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¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

Request for Scrutiny - Proposal to introduce charges for parking permits in residential permit parking schemes

Emails sent from Ms Kath Field

Dear Councillor Rafique,

I am a resident in the Horsforth Train Station Permit Parking zone and would be grateful if you would carry out a Scrutiny Inquiry into the above proposal.

The Report to the Executive Board (19th June 2013), its author Andrew Hall, relies heavily on the results of a Yougov survey, stating four times that in this survey 46% of respondents said they would prefer Leeds City Council to generate additional income by increasing parking charges, rather than by adopting 'across-the-board' measures.

This one survey has, I believe, been used to justify two separate proposals: (a) the one I refer to and (b) a proposal to re-introduce parking charges in the centre of Leeds on Sundays and evenings.

The questionnaire was worded as follows:-

HOW CAN WE BRING MONEY IN TO THE COUNCIL

YOU CAN HAVE YOUR SAY ON WHICH, IF ANY, OF THESE OPTIONS SHOULD BE CONSIDERED WHEN THE COUNCIL DECIDES THE 2013/14 BUDGET IN LATE FEBRUARY 2013.

INCREASE CHARGES FOR PARKING: AN ABOVE INFLATION INCREASE WHICH WILL APPLY TO COUNCIL-RUN PARKING COULD RAISE £250,000

(The survey then went on to offer a further five options, the last one being to increase Council Tax by 3% which would generate in excess of £8Million!)

In my view it was therefore either incompetent or deliberately misleading to use this data as a basis for proposing to introduce NEW charges for Residential Parking Permits which were previously free. The parking option was extremely generalized and implied that it related to charges for council car parks or parking meters. It certainly DID NOT relate to the imposition of new charges for residential parking permits. The 46% who ticked that box would not have been aware that they were supporting this cynical and inequitable proposal.

Since it was clearly inappropriate and misleading to use and cite the results of this survey in the Report, I believe that the <u>proposal to introduce new charges for residential parking permits should</u> <u>be rendered invalid</u> and that the project should be abandoned immediately before any further

council tax payers' money is wasted in this attempt to raise such a relatively small and uncertain amount of revenue.

A further reason to scrutinize this proposal relates to issues around finance. I gather from Greg Mulholland that when libdem councillors raised concerns they were initially told that the cost of managing RPPSs across Leeds would be £115,000 but this figure was suddenly revised to £400,000. The Yougov survey stated that 'general increases in council parking' could raise £250,000. Nobody seems to have any idea of how much money the project would generate or how much it would cost to implement, maintain and enforce. Obviously know-one can forecast how people will respond or behave if they are treated unfairly. It is therefore impossible for anyone to estimate what level of 'drop out' from the scheme there would be.

On the basis, therefore, that unreliable figures are being banded about to back-up arguments for or against the charges, the proposal, and those who are trying to implement it, deserve to be thoroughly scrutinized. It would be interesting to find out what the real reasons behind the implementation of the charges are. They are clearly not (a) to reduce inequality/promote fairness, (b) to improve social cohesion, or (c) to generate sufficient funds to significantly reduce the budgetary gap.

Agenda Item 10



Report author: Kate Arscott

Tel: 247 4189

Report of Head of Scrutiny and Member Development

Report to Scrutiny Board (Sustainable Economy and Culture)

Date: 16 June 2013

Subject: Recommendation Tracking

Are specific electoral Wards affected?	☐ Yes	⊠ No
If relevant, name(s) of Ward(s):		
Are there implications for equality and diversity and cohesion and integration?	☐ Yes	⊠ No
Is the decision eligible for Call-In?	☐ Yes	⊠ No
Does the report contain confidential or exempt information?	☐ Yes	⊠ No
If relevant, Access to Information Procedure Rule number:		
Appendix number:		

Summary of main issues

- 1. Each Scrutiny Board receives regular reports on any recommendations from previous inquiries which have not yet been completed.
- 2. This allows the board to monitor progress and identify completed recommendations; those progressing to plan; and those where there is either an obstacle or progress is not adequate. The board will then be able to take further action as appropriate.
- 3. A standard set of criteria has been produced, to enable the board to assess progress. These are presented in the form of a flow chart at Appendix 1. The questions should help to decide whether a recommendation has been completed, and if not whether further action is required.
- 4. Attached as Appendix 2 is a report on a number of outstanding recommendations from the board's inquiry report on maximising powers to promote, influence and create local employment and skills opportunities.
- 5. For each recommendation, a progress update is provided in the table accompanying the report. To assist board members, the Principal Scrutiny Adviser has proposed a draft status for each recommendation. The board is asked to confirm whether these assessments are appropriate, and to change them where they are not.
- 6. In deciding whether to undertake any further work, members will need to consider the balance of the board's work programme.

Next Steps

7. Further recommendation tracking reports will be presented to the Scrutiny Board over the course of the year and will cover recommendations from the board's other completed inquiries, enabling the board to judge progress against outstanding recommendations. It is proposed that the next recommendation tracking report in relation to this inquiry is brought to the Board in February 2014.

Recommendations

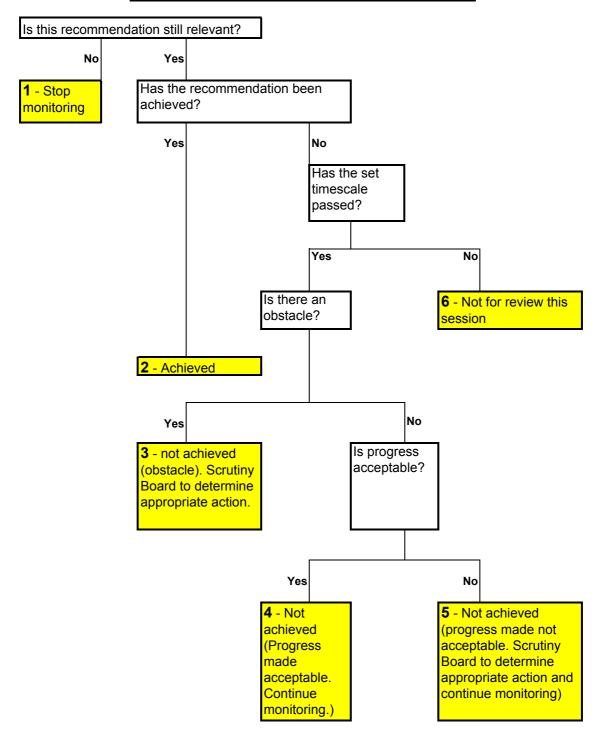
- 9. Members are asked to:
 - Agree those recommendations which no longer require monitoring;
 - Identify any recommendations where progress is unsatisfactory and determine the action the board wishes to take as a result.

Background documents¹

None used

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

Recommendation tracking flowchart and classifications: Questions to be Considered by Scrutiny Boards



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Report author: A Winter

Tel: 3952394

Report of the Director of City Development and the Director of Resources

Report to Scrutiny Board (Sustainable Economy and Culture)

Date: 16 July 2013

Subject: Maximising Powers to Promote, Influence and Create Local Employment and Skills Opportunities

Are specific electoral Wards affected? If relevant, name(s) of Ward(s):	☐ Yes	⊠ No
Are there implications for equality and diversity and cohesion and integration?	☐ Yes	⊠ No
Is the decision eligible for Call-In?	☐ Yes	⊠ No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	☐ Yes	⊠ No

Summary of main issues

- This report provides a further update on actions and activities taken to respond to the recommendations of the Board's inquiry into Maximising Powers to Promote, Influence and Create Local Employment and Skills Opportunities
- 2. The Scrutiny Board inquiry provided an opportunity to strengthen and build on existing approaches to secure employment, skills and supply chain opportunities through the procurement and planning functions of the Council. Systems have been reviewed and revised and information and guidance has been widely disseminated to support a consistent approach and to maximise impact.
- 3. There is an increased awareness of these levers available to deliver employment and training and improved working across services to support implementation. To date over 1,000 people have been supported into jobs and a further 129 young people supported into apprenticeships. Outputs have increased since the previous report to the board in February 2013 but they are still relatively modest due to the lengthy lead time on activity delivered through this process. Numbers are expected to grow as the increasing number of contracts and developments in the pipeline commence.

Recommendations

Members of Scrutiny Board are asked to

 Note the progress made to implement the recommendations of the inquiry into Maximising Powers to Promote, Influence and Create Local Employment and Skills Opportunities. note that a further report will be provided to the February 2014 meeting of Scrutiny Board providing detailed information on the outcomes achieved following the review to take place in November 2013.

1.0 Purpose of this report.

- 1.1 This report provides a further update on the actions taken to implement the recommendations arising from the Scrutiny Board's inquiry into Maximising Powers to Promote, Influence and Create Local Employment and Skills Opportunities
- 1.2 The report provides information and an update on the monitoring and review framework that underpins the implementation and delivery of the employment and skills obligations through the procurement and planning functions of the Council.

2.0 Background information

- 2.1 The Scrutiny Board established an inquiry into how the Council uses its procurement and planning functions as an enabler of locally driven, sustainable economic growth that benefits both local people and businesses. The inquiry recommendations were approved 28 June 2012.
- 2.2 Progress on implementing the recommendations has been reported periodically to Scrutiny Board with the last report submitted to the Board's meeting on 5 February 2013. Actions taken against the remaining recommendations are detailed in the tracking pro forma attached at Appendix 1.

3 Key Issues

- 3.1 Following the Scrutiny Board Inquiry into employment and skills obligations, the work has been completed to implement changes to target particular developments and contracts; revise processes to support closer working; and establish effective monitoring systems.
- 3.2 Guidance documents for officers, developers and contractors were produced. The guidance is made available to planning applicants and those tendering for Council contracts setting out the Council's aims and objectives and how to comply with the policy and procedures along with examples of good practice. The guidance also includes information on the support available through the Employment and Skills service to co-ordinate local skills and employability support to individuals aligned to the employer's needs.
- 3.3 The systems developed to monitor the implementation of the Employment and Skills Plans agreed with developers and contractors and capture the outputs are in place .These are used to provide updates to the relevant Executive Members, Scrutiny Board and Chief Officers.
- 3.4 The action taken to implement the recommendations continues to support closer working between services and this is been demonstrated through the increasing employment and skills obligations that are being requested through planning and procurement processes. Developers engaged to date have indicated the support from the service has been particularly beneficial and provided access to a range of additional resources within the city they were previously not aware of.

3.5 The recommendations included provision for an annual review to detail the progress made and the opportunity to review the approach to ensure that it continues to contribute to the achievement of policy objectives. The inquiry recommendations in respect of S106 Planning Agreements were about strengthening the existing approach and were implemented with immediate effect. However, the approach to contracts required an explicit policy decision which was agreed by Executive Board in November 2012 so that activity commenced at a later date. For this reason it is proposed to undertake the annual review in November 2013 to enable impact to be measured and considered over a full 12 month period. The findings of the review will be reported to Scrutiny Board meeting in February 2014.

4.0 Employment and Skills Outputs Delivered

4.1 Planning

- 4.1.1 In the period January 2011 to June 2013, there were a total of 160 planning consents with a S106 requirement. Of these 40 (25%) included Employment and Skills obligations. 25 applications met the threshold that triggers the inclusion of employment and skills obligations. The developments will provide a range of constructed related job roles and generate jobs with end users in the retail, hospitality, customer service and security sector.
- 4.1.2 Employment and Skills Plans detailing the obligations and how these are to be delivered has been put in place for 8 developments to date. Each plan contains targets for the delivery of local people into jobs, apprenticeships and supply chain opportunities. These have primarily been within the construction sector to date, with some opportunities with end users in the retail sector.
- 4.1.3 Where construction has commenced, 895 people have been supported into jobs and a further 38 young people into apprenticeships to date. Further work is required to detail the likely job outputs on the remaining sites as the Employment and Skills Plans are developed by the developer and the service.

4.2 Procurement

- 4.2.1 32 contract specifications met the threshold value of £100k and have been subject to an option appraisal to determine whether it is appropriate to include employment and skills obligations. 18 were considered not to be suitable contracts for the inclusion of employment and skills obligations. 9 contracts were considered unsuitable on grounds of value for money; 8 due to the nature of the contract being procured; 1contract tendered did not proceed due to the quality of the submissions received. The remaining 7 contracts are currently at various stages of the procurement process. The focus of the contracts is in construction and provision to support young people.
- 4.2.2 7 contracts let by the Council have included employment and skills obligations and have so far generated 245 jobs and a further 93 young people into apprenticeships Of the 7 contracts 5 have been delivered and these were construction / refurbishment and horticulture related.
- 4.3 It should be noted that the inclusion of these obligations is the first step in a process that can play out over a considerable period of time. The lead in time from the grant of planning consent to development starting on site can be up to 3 years and can be

delayed further in the current economic climate, a matter outside of the control of the Council. The process of developing a tender specification, seeking and evaluating tenders on high value contracts will usually take more than 6 months. At this stage outputs reported remain modest due to the lengthy lead time on activity delivered through this process but are increasing. In total, over 1,000 jobs and 129 apprenticeships have been created or safeguarded to date and this number is expected to grow as the increasing number of contracts and developments in the pipeline commence.

5 Corporate Considerations

5.1 Consultation and Engagement

5.1.1 The Leeds Planning and Developers Forum were consulted and the Council's network of contractors were surveyed and interviewed on the development of the proposed policy framework through the inquiry process. It is proposed that these stakeholders are provided with information on and engaged in the annual review process. Dates for the consultation are being planned during November 2013.

5.2 Equality and Diversity / Cohesion and Integration

5.2.1 An Equality Impact Assessment screening was undertaken in 2012 to inform the revisions to the Council's procurement policy. Low skill levels and unemployment disproportionately impact on inner city neighbourhoods. Opportunity to access targeted support to enable individuals seeking skills training and paid work will contribute to reducing the benefit claim period, help local people develop the skills to secure, stay and progress in work and improve their lives. Employment and skills obligations include minimum levels to be achieved and are targeted to specific communities and claimant groups as well as cohorts of young people engaged in employability and skills programmes.

5.3 Council policies and City Priorities

5.3.1 This activity contributes to the achievement of objectives and targets in the Best Council Plan, in particular promoting sustainable and inclusive economic growth and building a child friendly city. The activity contributes to increasing the skill levels of local people required by businesses in the City and by increasing the number of people in employment, apprenticeships and learning.

5.4 Resources and value for money

5.4.1 Implementation of this approach is being undertaken within existing resources. Support offered to developers and contractors to implement their obligations includes access to a range of existing publicly funded programmes.

5.5 Legal Implications, Access to Information and Call In

5.5.1 Activity to secure employment and skills obligations complies with the Public Contract Regulations 2006 and does not contravene the legislative framework and guidance issued by the Secretary of State on the use of Planning Obligations. This report has no legal implications.

5.6 Risk Management

5.6.1 The impact of introducing employment and skills obligations on developers will need to be kept under review and considered over the short, medium and long term and in the context of prevailing economic conditions; the strength of targeted sectors within the economy; and the need to balance any gains with the need to encourage continued investment in Leeds. These issues will be fully considered through the annual review process.

6.0 Conclusions

- 6.1 There has been an increased number of opportunities to apply employment and skills obligations to contracts and planning agreements and work will continue to apply the approach to those developments with significant employment generating potential during construction and in end uses. This will be achieved through joint working between services and early engagement with developers.
- 6.2 The lengthy lead time on activity delivered through this process, will mean outcomes may not always change significantly between reporting periods.
- 6.3 It is proposed that a detailed report be prepared for Scrutiny Board following a review of implementation in November. This will report impact and review the effectiveness of processes and procedures and enable key stakeholders to contribute their views and cases studies of the beneficiaries.

7.0 Recommendations

- 7.1 Members of Scrutiny Board are asked to
 - note the progress made to implement the recommendations of the inquiry into Maximising Powers to Promote, Influence and Create Local Employment and Skills Opportunities.
 - note that a further report will be provided to the February 2014 meeting of Scrutiny Board providing detailed information on the outcomes achieved following the annual review to take place in November 2013.

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Maximising Powers to Promote, Influence and Create Local Employment and Skills Opportunities

Report published May 2012

Last update February 2013

	Recommendation	Stage	Complete
5	The Director of City Development works in collaboration with the Director of Resources to undertake annual consultation with Stakeholders to be reported back to the Scrutiny Board in July 2013.		
	July 2103 update-The review process outlined in the February update will include consultation with key stakeholders that contributed to the development of systems and processes and that have direct experience of delivering within these. The work to undertake the review is currently being planned but is later than originally requested by Scrutiny Board to take account of a full 12 months of activity following the revised policy framework on procurement activity agreed by Executive Board in November 2012. The findings of the annual review will be reported to February 2014 meeting of Scrutiny Board.	4	
	Director's response (received July 2012) The Directors of City Development and Resources will jointly review the implementation of the policy on an annual basis. The review process will include a review of the evidence base as well as seeking the views of key stakeholders such as the Planning and Developers Forum and a range of contractors and would be reported to the respective services and Scrutiny Board.		
— Page 57	February 2013 update The review process will include a review of the evidence base to include the number of contracts and planning agreements that have included obligations, the employment and skills outputs delivered as well as seeking the views of key stakeholders.		
57	The review of the evidence base would identify the number of contracts and planning agreements within the scope of the policy framework		
	 that included obligations that included obligations that were delivered at 100% of target / between 75 and 99% of target/ between 50% and 75% of target that included obligations that were not delivered or delivered at less than 50% of target The above information would be examined to ascertain whether there is any correlation between the type, nature and scale of the contracted activity / development. 		
	Stakeholder views will be sought on how the policy framework to secure employment, skills and supply chain benefits is being implemented. This would seek views through survey and discussions on the support and advice provided; compliance with the requirements including the provision of information for monitoring purposes; the benefits secured for their business including meeting corporate social responsibility objectives, up-skilling their workforce, public relations and publicity. It would seek information on any difficulties encountered and the changes or support required to overcome these.		
	The review process will enable service managers to develop recommendations for changes to the policy framework and way in which it is applied. This periodic review would enable the policy to be amended to reflect changing economic circumstances including local and sectoral changes; changes in employment and skills policy and publicly funded provision; and that additional guidance and support is made available to officers, developers and contractors where appropriate. The outcomes of the review will be reported to the relevant services and Scrutiny Board.		

Maximising Powers to Promote, Influence and Create Local Employment and Skills Opportunities Report published May 2012 Last update February 2013

	Recommendation	Stage	Complete
6	That the Directors of City Development and Resources conduct a review of operational procedures in Planning and		
	Procurement Services to ensure that there is a process flow which demonstrates that Employment and Skills Service		
	has been alerted to each and every opportunity that meets the defined criteria at the earliest possible stage, including		
	planning pre-application meetings where appropriate.		
	<u>July 2103 update</u> - As previously reported the systems are in place and will be reviewed as part of the annual review to take place during November and presented to the board in February 2014. The review will provide full details of recommendations and outcomes achieved	2	
	over the time period since the implementation of the board's recommendations		
	Director's response (received July 2012)		
	Operational procedures have been mapped and reviewed to ensure that the opportunities to introduce employment and skills obligations are maximised. Procedures are currently working effectively across all areas.		
	These arrangements will be reviewed after 12 months as outlined above to ensure that all relevant applications and contracts are being picked up within this system.		
— 9	That the Director for City Development ensures that Employment and Skills packages specify minimum		
g	target levels for young people who are NEET and the long term unemployed.		
9 Page 58	July 2103 update .All Employment and skills plans have included targets as outlined in the February update .The combined planning and	2	
5 6	procurement agreements have resulted in over 1000 people into jobs and 129 Apprenticeships, over 91 sites visits and 132 work experience		
	placements offered of which 67 (52%) were offered to young people 16-17 year olds		
	Director's response (received July 2012)		
	The Director of City Development will ensure that Employment and Skills Plans agreed with contractors and developers specify minimum		
	targets for all employment and skills obligations. The majority of opportunities are focused on entry level positions and include jobs,		
	apprenticeships, work placements and experience in addition to skills training for the existing workforce. Dependent on the nature of the opportunities, minimum targets for young people identified as NEET and or the long term unemployed will be included where appropriate.		
	opportunities, minimum targets for young people identified as NEET and or the long term unemployed will be included where appropriate.		
	February 2013 update		
	Employment and Skills Plans agreed with contractors and developers specify minimum targets for all employment and skills obligations. The		
	majority of opportunities are focused on entry level positions and include jobs, apprenticeships, work placements and experience in addition		
	to skills training for the existing workforce. Dependent on the nature of the opportunities, minimum targets for young people identified as		
	NEET and or the long term unemployed will be included where appropriate. All Employment and Skills plans agreed to date have included provision for this target group.		
	provident for this target group.		

Maximising Powers to Promote, Influence and Create Local Employment and Skills Opportunities Report published May 2012 Last update February 2013

	Recommendation	Stage	Complete
10			
	are in place for planning obligations and contracts. Where requirements are not being met early intervention		
	is taken to rectify this. July 2103 update All the outputs delivered through planning and procurement are monitored as outlined in the February update. The number and type of planning applications and contracts to which employment and skills obligations are applied are monitored along with the delivery of agreed outputs by the developer / contractor against the targets specified in the Employment and Skills Plan. This includes postcode data on the beneficiaries to ensure requirements for targeted recruitment are being met. Outputs achieved will be provided to the Board and form a part of the annual review to be presented to the Board in February 2014.	2	
	Director's response (received July 2012) A performance framework has been agreed and will be implemented to ensure that obligations will be closely monitored to ensure that they are met and remedial action is taken where required.		
Page 59	February 2013 update When employment and skills and supply chain obligations are introduced these are detailed in an Employment and Skills Plan. The plan will be drawn up in conjunction with the Employment and Skills service to reflect the nature and phasing of the contracted activity / development and agreed with the contractor or developer. The plan will include a schedule that will detail the agreed output targets against a timeline.		
	The Employment and Skills Plan includes a method statement from the contractor / developer identifying the roles, responsibilities and contributions to be made by named parties. It includes a named individual responsible for managing the delivery of the plan and sets out how the targets will be delivered and the monthly or quarterly reporting requirements.		
	The Employment and Skills service has established a performance reporting framework to enable the close monitoring of the delivery across all contracts and developments where obligations have been agreed to ensure that they are being met and remedial action is taken where required.		
	The performance reporting framework for both planning and contracting obligations will capture the projected contract / development outputs and these will be reviewed against the agreed targets. Performance on individual contracts and S106 agreements will be aggregated and reported on a six monthly basis to the relevant Chief Officers. These reports can be made available to Scrutiny Board as required.		

Maximising Powers to Promote, Influence and Create Local Employment and Skills Opportunities Report published May 2012 Last update February 2013

	Recommendation		
12	Scrutiny Board in January 2013 on the delivery of opportunities in accordance with an agreed policy, an officer toolkit (with associated training) and robust operational monitoring systems The Directors of City Development and Resources undertake to produce a report by the agreed deadline detailing the number and type of employment and skills obligations applied and delivered, the use of the		
	toolkit and guidance materials and monitoring systems.	4	
	July 2103 update The .Report on the annual review to be undertaken in November will be presented to the scheduled board in February 2014. This is later than originally planned due to the change in the policy framework required for procurement activity agreed by Executive Board in November 2012.	4	
\perp	Director's response (received July 2012)		
Page 60	The Directors of City Development and Resources undertake to produce a report by the agreed deadline detailing the number and type of employment and skills obligations applied and delivered, the use of the toolkit and guidance materials and monitoring systems.		
60	February 2013 update		
	To date employment and skills obligations have been included in 15 S106 Planning Agreements, 6 have been progressed to develop an		
	Employment and Skills plan detailing the delivery of opportunities. 300 people have been supported into jobs and 32 apprenticeships created to date. Further work is required to detail the outputs on the remaining sites as Employment and Skills Plans are developed by the developer		
	and the service. 5 contracts have included obligations and delivered 110 jobs and 91 apprenticeships and a further 4 contract specifications		
	have included employment and skills obligations and are currently being tendered.		
	Given the lead time on development and contracting activity, it is not yet possible to report in detail on outcomes delivered.		

References to the Director of Environment and Neighbourhoods have been deleted and replaced with the Director of City Development to reflect the revised delegations for Employment and Skills activity.

Agenda Item 11



Report author: Kate Arscott

Tel: 247 4189

Report of Head of Scrutiny and Member Development

Report to Scrutiny Board (Sustainable Economy and Culture)

Date: 16 July 2013

Subject: Work Schedule

Are specific electoral Wards affected?	☐ Yes	⊠ No
If relevant, name(s) of Ward(s):		
Are there implications for equality and diversity and cohesion and integration?	☐ Yes	⊠ No
Is the decision eligible for Call-In?	☐ Yes	⊠ No
Does the report contain confidential or exempt information?	☐ Yes	⊠ No
If relevant, Access to Information Procedure Rule number:		
Appendix number:		

Summary of main issues

- 1. The Board's draft work schedule is attached as appendix 1. The work schedule reflects discussions at the Board's meeting in June. It will be subject to change throughout the municipal year.
- 2. Also attached as appendix 2 are the Executive Board minutes of 19 June 2013.

Recommendations

- 3. Members are asked to:
 - a) Consider the work schedule and make amendments as appropriate.
 - b) Note the Executive Board minutes

Background documents¹

None used

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¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

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	Schedule of meetings/visits during 2013/14		
Area of review	June	July	August
Local action on jobs and skills Inquiry		Draft terms of reference WG Date TBC	
Leeds Let's Get Active Scheme Inquiry	To agree terms of reference SB 18/6/13	Session One SB 16/7/13	
Tour de France	Party in the Park	WG Date TBC	
Requests for scrutiny	SB 18/6/13		
Pre-decision Scrutiny		Draft Sports Strategy SB 16/7/13	
Recommendation Tracking		Maximising Powers to Promote Influence and create Local Employment and Skills Opportunities SB 16/7/13	
Budget & Policy Framework Plans			
Performance Monitoring	Quarter 4 performance report SB 18/6/13		
Contributions to the work of other Scrutiny Boards		Youth Offer (led by Children & Families) WG Date TBC	

	Schedule of meetings/visits during 2013/14		
Area of review	September	October	November
Local action on jobs and skills Inquiry	Agree terms of Reference SB 17/9/13		Session One SB 19/11/13
Cultural organisations' engagement with communities Inquiry	Agree terms of Reference SB 17/9/13		
Tour de France	WG Date TBC	SB 8/10/13	
West Park Centre	SB 17/9/13		
Sustainability of events		WG Date TBC	WG Date TBC
Manufacturing Sector			Briefing SB 19/11/13
Requests for scrutiny			
Pre-decision Scrutiny			
Budget & Policy Framework Plans		Aire Valley Action Plan SB 8/10/13 (TBC) Local Flood Risk Management Strategy SB 8/10/13 (TBC)	
Recommendation Tracking	Young People's engagement in culture SB 17/9/13		
Performance Monitoring	Input into revised performance framework SB 17/9/13		
Contributions to the work of other Scrutiny Boards			

<u></u>	Schedule of meetings/visits during 2013/14		
Area of review	December	January	February
Local action on jobs and skills Inquiry		Session Two SB 21/1/14	
Cultural organisations' engagement with communities Inquiry			Session One SB 18/2/14
Leeds Let's Get Active Scheme			Session Two SB 18/2/14
Requests for scrutiny			
Pre-decision Scrutiny			
Budget & Policy Framework Plans	Executive Board's initial budget proposals SB 17/12/13 Site Allocations DPD SB 17/12/13 (TBC)		
Recommendation Tracking		Scrutiny of Strategic Partnership Board SB 21/1/14	Maximising Powers to Promote Influence and create Local Employment and Skills Opportunities SB 18/2/14
Performance Monitoring	Quarter 2 performance report SB 17/12/13		
Contributions to the work of other Scrutiny Boards			

	Schedule of meetings/visits during 2013/14	
Area of review	March	April
Cultural organisations' engagement with communities Inquiry		Session 2 SB 15/4/14
Annual review of Partnership	To undertake "critical friend" challenge SB 18/3/14	
Requests for scrutiny		
Pre-decision Scrutiny		
Budget & Policy Framework Plans		
Recommendation Tracking		
Performance Monitoring	Quarter 3 performance report SB 18/3/14	
Contributions to the work of other Scrutiny Boards		

EXECUTIVE BOARD

WEDNESDAY, 19TH JUNE, 2013

PRESENT: Councillor K Wakefield in the Chair

Councillors A Carter, S Golton, J Blake, M Dobson, P Gruen, R Lewis, L Mulherin, A Ogilvie and L Yeadon

A Oglivic and E Teadon

- 1 Exempt Information Possible Exclusion of the Press and Public RESOLVED That, in accordance with Regulation 4 of The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, the public be excluded from the meeting during consideration of the following parts of the agenda designated as exempt on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the public were present there would be disclosure to them of exempt information so designated as follows:-
 - (a) Appendices B, C and E of the report entitled, 'Support to the Leeds Rail Growth Package Agreement of Terms and Conditions' referred to in Minute No. 18 is exempt in accordance with paragraph 10.4(3) of Schedule 12A(3) of the Local Government Act 1972 on the grounds that they contain information relating to the financial or business affairs of the Council and its partners in the scheme. It is considered that the release of such information would or would be likely to prejudice the Council's commercial interests, as well as those of its partners, in relation to the development of the proposals and consequently the public interest in maintaining the exemption outweighs the public interest in disclosing this information at this point in time. It is therefore considered that these elements of the report should be treated as exempt under Access to Information Procedure Rule 10.4 (3).
 - (b) Appendix 1 of the report entitled, 'St George House, 42 Great George Street, Leeds LS1' referred to in Minute No. 22 is exempt in accordance with paragraph 10.4(3) of Schedule 12A(3) of the Local Government Act 1972 on the grounds that it contains information relating to the financial or business affairs of a particular company and of the Council. Such information is not publicly available from the statutory registers of information kept in respect of certain companies. It is considered that since this information relates to a financial offer that the Council has submitted to purchase the property in a competitive best and final bid process, then it is not in the public interest to disclose this information at this point in time. Also, the release of such information would or would be likely to prejudice the Council's commercial interests in relation to any similar future transactions. Consequently the public interest in maintaining the exemption outweighs the public interest in disclosing this information at this point in time. It is therefore considered that this element of the report should be treated as exempt under Access to Information Procedure Rule 10.4 (3).

Draft minutes to be approved at the meeting to be held on Wednesday, 17th July, 2013

With regard to (b) above, as it had not been possible to make available 28 clear days ahead of the meeting a notice detailing the intention to consider the exempt part of the report in private, then in line with Regulation 5 of The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, prior agreement had been obtained from the relevant Scrutiny Board Chair that the consideration of the matter was urgent and could not reasonably be deferred to the next meeting).

2 Declaration of Disclosable Pecuniary Interests

There were no Disclosable Pecuniary Interests declared at the meeting however the Board noted the following relevant statements which Members felt were in the public interest

Councillor Yeadon – in respect of the item entitled "Support to Leeds Rail Growth Package", Councillor Yeadon highlighted her role as Chair of the Kirkstall Forge Liaison Group, which had acted as liaison between the developer and local community in the past (minutes 18 refers) Councillor A Carter – in respect of the item entitled "NGT: Deputation from the A660 Joint Council" Councillor Carter reported his membership of the Integrated Transport Authority Board (minute 5 refers)

3 Minutes

RESOLVED – That the minutes of the meeting held on 9th May 2013 be approved as a correct record

DEVELOPMENT AND THE ECONOMY

4 West Park Centre Options Appraisal and Response to West Park Centre Campaign Group Deputation to Full Council

RESOLVED – That this item be deferred and be presented to the Board meeting scheduled for 17th July 2013

New Generation Transport (NGT) : Deputation from the A660 Joint Council

The Director of City Development submitted a report in response to the deputation presented to Council on 8th May 2013 by the A660 Joint Council regarding the New Generation Transport (NGT) proposals. The report set out the background to the NGT proposals, noting that the Department for Transport (DfT) awarded Programme Entry status to NGT in July 2012. The submission of a Transport and Works Act Order (TWAO) application scheduled for September 2013, followed by a Public Inquiry into the scheme in Spring 2014 were anticipated as the next major milestones in the development of the scheme.

A copy of the verbatim speech presented to Council by the A660 Joint Council was included within the report.

The Board commented upon the significant amount of public engagement and consultation which had already taken place, concentrating on those

communities directly along the entire route in order to mitigate concerns wherever possible and inform the ongoing design process.

Members were keen to ensure that dialogue continued with residents, particularly recognising the concerns raised by residents of Holt Park over the loss of connectivity with the city centre.

RESOLVED – That the responses to the key points made by the deputation from the A660 Joint Council be noted

CHILDREN'S SERVICES

Annual Reports of the Fostering and Adoption Service and annual updates of the respective Statements of Purpose

The Director of Children's Services submitted a report providing the Board with the Annual Reports of the Fostering and Adoption Services and the Statements of Purpose in respect of each Service. The report highlighted that the presentation and approval of the Report and Statements were required as part of the national minimum standard in order to be able to provide those services.

In response to a query regarding support for foster carers returning to the employ of the Council, the Board was provided with information on the streamlined and proportionate approach taken by the Department. A comment in respect of the increased number of children requiring local authority care, particularly children under the age of two; was noted and it was agreed that a report be presented in due course seeking to identify the causes of the increase. Finally, Members expressed their thanks to officers for the work undertaken to improve the service provision and support offered to young people and their carers which was reflected in the Annual Reports **RESOLVED** –

- a) That approval be given to the Statements of Purpose for both the Fostering and Adoption Services for Leeds City Council.
- b) That, having reviewed the Annual Fostering and Adoption report, Executive Board confirms that it continues to support the work of the Adoption and Fostering Service to ensure children receive the best possible support.
- c) That a further report examining the causes of the increase in the number of looked after children be presented to the Executive Board in due course

7 School Easter Holiday Consultation

The Director of Children's Services submitted a report outlining the recent consultation on the Leeds school Easter break, and setting out the proposed Easter holiday pattern to be adopted from 2014-15 onwards for approval

In response to a query in respect of the consultation undertaken with faith schools the Board received assurance that no contentious issues had been raised. Officers undertook to provide the detail of the responses directly to the Member in question.

RESOLVED -

- a) That the outcome of the school Easter holiday consultation carried out from January to April 2013 be noted
- b) That, having regard to the preferred option of the Children's Services Leadership Team in making a decision regarding the Leeds Easter break for schools, approval be given for the Easter break to continue to be fixed as the first two weeks of April regardless of when the Easter bank holidays fall.
- c) That approval be given to the proposed school calendar for the 2014-15 academic year as set out in appendix 1 of the submitted report

8 Design and Cost Report for Allerton Church of England Primary and Beeston Primary (Phase 2) Basic Need Projects: New Build Accommodation to facilitate School Expansion

The Director of Children's Services submitted a report setting out the background and detail on proposals to expand both Beeston Primary School and Allerton Church of England Primary School. In recognition of the need to increase the admission limit at both schools due to the rapidly increasing birth rate in Leeds, both schools will be expanded under the Basic Need Programme, which aims to ensure the Council meets its statutory duty to provide a school place for every child in the city with the projects being delivered by Children's Services in partnership with NPS Leeds.

Authority was sought to spend £829,600 and to tender work to provide additional teaching spaces at Beeston Primary School and to spend £550,700 and authority to tender work to provide additional accommodation at Allerton CofE Primary School.

RESOLVED -

- a) That Executive Board authorise expenditure of £829,600 from capital scheme number 16505/BEE/000 and approve authority to tender for the construction of a new two storey extension at Beeston Primary.
- b) That Executive Board authorise expenditure of £550,700 from capital scheme number 16505/ALP and approve authority to tender for the construction of a single storey, two classroom extension at Allerton CofE Primary.

LEADER OF COUNCIL'S PORTFOLIO

9 Financial Performance - Outturn Financial Year Ended 31st March 2013
The Board considered the report of the Director of Resources setting out the
Council's financial outturn position for 2012/13 for both revenue and capital
and including the Housing Revenue Account. In addition, the report
addressed major variations on the revenue account and reported on the final
position in respect of Schools and the ALMOs. Finally, the report highlighted
the position regarding other key financial health indicators including Council
Tax and NNDR collection statistics, Sundry income and prompt payments.
RESOLVED – That the Executive Board note the outturn position and
approve the creation and delegated release of earmarked reserves as
detailed in paragraph 2.5 of the submitted report

10 Welfare, Benefits and Poverty

The Assistant Chief Executive (Customers and Communities) and the Director of City Development submitted a joint report providing an update on the proposals being developed to help deal with poverty and deprivation in the city and providing information on the impact of the reforms on families with dependent children. The report contained specific proposals for a significant programme of work required to prepare for the roll out of Universal Credit along with a set of proposals for a campaign to tackle high cost lenders in the most deprived areas of the city.

Finally, the report included the response of the Council to the issues raised by the deputation to full Council on 14th November 2012 regarding Payday Loan Companies.

The Board discussed the increasing pressures on the city having regard to the impact of the national welfare reform programme and current economic climate and noted the growing prevalence of high cost money lenders in the City. Members broadly welcomed the moves to re-organise and reconfigure services in order to meet the demand from residents for support and advice. Additionally, the Executive Member, Health and Wellbeing, highlighted that the proposals tied into the Health and Wellbeing priorities for the city and the opportunities to work with health partners should be explored.

RESOLVED -

- a) That the proposals contained within the submitted report which aim to provide a new focus on the welfare, benefits and poverty agenda be endorsed.
- b) That the contents of Appendix 1 on the activities of the Illegal Money Lending Team be noted.
- c) That the proposals to prepare for Universal Credit as set out in the submitted report and in Appendix 4 of the report be endorsed
- d) That the proposals and initiatives developed in conjunction with members of the deputation to tackle high cost lenders as set out in the report and summarised in Appendix 5 of the submitted report be endorsed
- e) That the continuing support and promotion of Leeds City Credit Union (LCCU) be noted and that the proposal for officers to explore further ways to help build extra credit union capacity and the expansion of services be endorsed.
- f) To note that Headrow Money Line, the newly established Community Development Finance Institution (CDFI) has commenced trading and is providing services to financially excluded residents as outlined in the report.
- g) That a further report be requested to be presented in Autumn 2013 with a particular focus on service accessibility and integration; improved access to financial advice and support and employment and training opportunities; and, the development of an anti-poverty strategy

11 Best Council Plan 2013-17

The Deputy Chief Executive submitted a report presenting a new Best Council Plan 2013-17 to replace the current Council Business Plan 2011- 15, for approval prior to going to Full Council. The report highlighted the need for the Council's strategic plans to remain up-to-date and fit for purpose; relevant to the changing financial context and continued to reflect the main challenges. In light of this, the strategic plans must also include the right level of ambition for the people of Leeds.

A copy of the draft Best Council Plan was included as Appendix 1 of the report. The Board noted the involvement of the Scrutiny process in the development of the document and considered whether all Scrutiny Boards should receive and consider the Plan. Members noted the response which highlighted the key priorities against the backdrop of changing local government finance and service provision; and the need to meet the challenges as soon as possible.

RESOLVED -

- a) That the Best Council Plan 2013-17 be approved and be recommended to Full Council for approval at the meeting on 1st July 2013:
- b) That Members of Full Council be recommended to authorise Executive Board to make "in-year" amendments to these plans as may be required;
- c) That the revisions to the Equality Improvement Priorities, as set out in Appendix 3 of the submitted report be approved; and
- d) That the Deputy Chief Executive be authorised to complete the plans with any outstanding information prior to their submission for approval to Full Council on 1st July 2013.

(The resolutions referred to within this minute were not eligible for Call In, as the Council Business Plan 2011-15 (now Best Council Plan) forms part of the Budgetary and Policy Framework and the provisions of Executive and Decision Making Procedure Rule 5.1.2 state that the power to Call In decisions does not extend to those decisions made in accordance with the Budget and Policy Framework Procedure Rules)

12 2012/13 Quarter 4 Performance Report

The Deputy Chief Executive submitted a report presenting a summary of the year end performance data for 2012/13 which provides an update on progress in delivering the Council Business Plan 2011-15 and City Priority Plan 2011-15. In addition, the report highlighted key performance issues. **RESOLVED –** That the progress made in delivering the Council's priorities as well as the on-going performance issues identified be noted

13 Design and Cost Report for the City Region Revolving Investment Fund
The Chief Officer, Public Private Partnerships and Procurement Unit
submitted a report seeking approval to enter into a limited partnership with
partner local authorities to establish a Leeds City Region Revolving
Investment Fund (RIF), and seeking authority to invest £6,440,000 in
accordance with capital scheme number 16500RIF, as the Leeds City Council
agreed contribution to the setup of the Fund.

The Board noted the report set out the following key issues:

- The strategic context for the RIF
- The First Phase Launch
- How the Fund will operate
- The requirements of Founder Member Authorities
- Capital Investment from Leeds City Council

The Board noted comments highlighting the need to ensure the RIF included clear governance arrangements with a strong decision making model which included continued monitoring of decisions. The Board was advised that, with the establishment of the West Yorkshire Combined Authority (which appeared as a separate item later on the agenda) the RIF would fit into the governance model being developed for the WYCA which had the support of all relevant authorities

RESOLVED -

- a) That authority be given to invest the £6.440m in the RIF, in accordance with capital scheme number 16500 RIF
- b) That the Director of Resources be authorised to take any necessary further action to establish a Leeds City Region Revolving Investment Fund including the approval of any necessary agreements (in accordance with the Principles as defined in paragraph 3.1 of the report), and any necessary decision making arrangements in relation to the making of investments by the RIF, to enable Leeds City Council to become a Founder Member of the Fund
- c) That authority be given for Leeds City Council to act as administrator of the RIF (including, if necessary, the establishment of a "General Partner" for the RIF).

ENVIRONMENT

14 Response to Deputation to Council - Wyke Beck Valley Community Forum Regarding The Post Of Wyke Beck Valley Ranger And 5 Local Nature Reserves In Wyke Beck Valley

The Chief Officer (Parks and Countryside) submitted a report responding to the matters arising from the deputation to Council on the 8th May 2013 by the Wyke Beck Valley Community Forum. In particular the report considered the role of the Wyke Beck Valley Ranger and the potential to designate identified sites in the valley as Local Nature Reserves. A copy of the verbatim speech presented to Council was appended to the report.

The Executive Member for Environment reported receipt of a representation from the Group and on the progress of the Arthur's Rein and Halton Moor Beck sites, noting that several issues still required further work with Natural England, however the Board was reassured that these outstanding issues could be addressed and the designation of all the sites progressed **RESOLVED** – That the contents of the report in response to the Deputation be noted and that Executive Board support the view stated in paragraph 3.3.3

of the report on Local Nature Reserve designation for the sites referred to in the delegation - those being:

- · Wykebeck Woods.
- · Arthur's Rein
- · Killingbeck Fields.
- · Primrose Valley (Halton Dene)
- · Halton Moor Beck Fields.

15 Mercury Abatement - Cottingley Crematorium

Further to minute 68 of the meeting held 25th August 2010, the Director of Environment and Neighbourhoods submitted a report advising of the current position with regard to achieving the statutory 50% abatement of mercury emissions from the authority's crematoria and seeking approval for the installation of cremators with mercury filtration equipment at Cottingley crematorium. In addition, the report advised of the expenditure of fees up to £90,000 to allow the tendering of the works contract on a design and build basis, and management of the subsequent contract, to be funded from existing budget provision.

RESOLVED -

- a) That the works planned for Cottingley Crematorium be noted and approved
- b) That the expenditure of up to £90,000 on fees for the design and development of the specification for Cottingley and management of the subsequent design and build contract to be funded from the £2.9m injected into the capital scheme in August 2010 and paid for from prudential borrowing and a continuing surcharge on cremations be noted
- c) That Executive Board request that a Design and Cost Report be brought back to the Board once a more detailed cost estimate for the Cottingley works has been developed

16 Review of City Centre Car Parking

Further to minute 75 of the meeting held 5th September 2012, the Director of Environment and Neighbourhoods and the Director of City Development submitted a further report providing an update on various issues relating to city centre car parking. The report referred to a consultation exercise undertaken in relation to Sunday and evening charges which brought forward a recommendation that charges be introduced. Information was also provided in respect of Woodhouse Lane multi storey car park, the on-going development of both retail and leisure opportunities within the city centre and the intention to continue to monitor car parking pricing and provision.

In presenting the report, the Executive Member for Environment outlined the comparable level of charging proposed, which was less than private parking provision; and was intended to promote a greater turnover of parking in the city centre thus making more spaces available for use and encouraging visitors to take up the increased city centre offer.

The Board noted the concerns expressed in respect of future charges which could be levied, the impact of the proposals on city centre evening business and the draw to out-of-town shopping facilities with free parking.

RESOLVED -

- a) That approval to the introduction of a £5 tariff for parking in Woodhouse Lane for Arena events
- b) That approval be given to the introduction of 24hr car parking at Woodhouse, with the availability of longer term tariffs.
- c) That approval be given to the introduction of a £2 evening charge from 6-10 for on street parking
- d) That approval be given to the introduction of £1 charge for up to 4 hours and £4 for all day between 10am and 6pm on a Sunday for on street parking.

Under the provisions of Council Procedure Rule 16.5, Councillors A Carter and Golton required it to be recorded that they voted against the matters included within this minute

DEVELOPMENT AND THE ECONOMY

17 Parking Permit Charges

The Director of City Development submitted a report outlining the work undertaken to develop proposals for the introduction of a charge for Residents Parking Permits as identified in the annual budget report. The report also detailed the basis under which a charge could be made, should permission be given to proceed with such a proposal

The report outlined the findings of a Scrutiny Board review into Resident Permit Parking, conducted in 2008, which recommended that the introduction of a charge be considered further, although this was not pursued at that time. However, with increasing pressure on Council budgets an external review of City Development Directorate funding and budgets was conducted which included considering the potential to offset the cost of some of its services by raising additional income. The study identified the potential for charges for RPP to contribute towards budget pressures. A review of comparable authorities had also been undertaken which revealed that the majority of the Core Cities make some form of charge for RPPS tailored to local circumstances. A list of charges from Core and other cities was included at Appendix 1 of the report.

Members commented on the possible impact of the proposals on those permit schemes already in operation. Having regard to residents' ability to pay for permits, discussions also covered the likely drop-out rate from the scheme and subsequent impact on the resources supporting the scheme **RESOLVED** -

a) That the content of the report and work undertaken to prepare proposals and consult on the introduction of a charge for Residents Parking Permits as included within the annual budget report be noted;

- b) That the initial proposals for establishing a charge for Residents Parking Permits as the basis for consultation be agreed;
- c) That authority be given to the further development of detailed proposals for charging for Residents Parking Permits as contained within the Council's approved 2013 -14 revenue budget; and
- d) That Executive Board receive a report setting out the final proposals in due course.

Under the provisions of Council Procedure Rule 16.5, Councillors A Carter and Golton required it to be recorded that they voted against the matters included within this minute

18 Support to the Leeds Rail Growth Package - Agreement of Terms and Conditions

Further to minute 92 of the meeting held 17th October 2012, the Director of City Development and the Director of Resources submitted a joint report providing an update on the progress of the establishment of the Leeds Rail Growth Package, including information on the proposed terms and conditions of financial support and security that would be provided by the Council and, subject to finalisation of legal contracts, the report recommending that financial support is provided.

The report updated the Board on the discussions held with a variety of stakeholders to maintain and secure support. It was reported that the Growing Places Fund, administered by the Leeds Local Enterprise Partnership, had agreed to provide support to the construction of the rail halts within the package, but in order for the scheme to be progressed it was proposed that the Council undertake the associated highway infrastructure works.

The Board recognised the opportunities encompassed in the development of the former Kirkstall Forge site, with the delivery of the two rail stations being key to regeneration and employment in the area.

Following consideration of Appendices B, C and E of the report, designated as exempt under the provisions of Access to Information Procedure Rule 10.4 (3), which were considered in private at the conclusion of the meeting, it was **RESOLVED** –

- a) That approval be given to the Council assisting GMV Twelve, on the terms and conditions detailed in exempt Appendix C, subject to the finalisation of legal documentation between the various parties, with approval of the terms of those documents being delegated to the Directors of City Development and of Resources and the City Solicitor.
- b) That approval be given to the Council committing to invest and expend a total of £9.993m for the highway infrastructure works required for the development and professional costs to be met by borrowing and to delegate the formal authority to spend to the Director of City Development.
- c) That approval be given for any changes to the costs of the highway works to be updated in the capital programme, to be fully funded by GMV Twelve over the period of the agreement.

19 Energy Saving Measures for Street Lighting - Consultation Outcome and Further Proposals

The Director of City Development submitted a report summarising the outcome of consultation on the proposal to implement a selective part-night switch-off of street lights and to seeking approval to inject £376,643 into the capital programme to proceed with the design and installation of a selective part-night street lighting scheme

In presenting the report, the Executive Member for Development and the Economy highlighted the complex responses received to the consultation on the proposals (and included in Section 4.1 of the report) which broadly demonstrated support for the proposals. Discussion followed on issues related to public safety and crime. In response; Members were informed that representatives of West Yorkshire Police and West Yorkshire Fire and Rescue Service had contributed to the work to draw up the scheme and that following implementation; the scheme would continue to be monitored.

RESOLVED -

- a) That the outcome of consultation on the proposal to implement selective part-night switching of street lights be noted and;
- b) That approval be given for the injection of £376,643 into the capital programme to proceed with the design and installation of selective part-night street lighting in accordance with the criteria set out within the submitted report.

Under the provisions of Council Procedure Rule 16.5 Councillors A Carter and Golton required it to be recorded that they abstained from voting on the matters included within this minute

20 West Yorkshire Combined Authority

Further to minute 90 of the meeting held 12th October 2012, the Director of City Development submitted a report on the outcome of the consultation undertaken in respect of the review of governance arrangements in West Yorkshire. The report invited the Board to recommend to full Council that consideration be given to becoming a member of a Combined Authority for the area of West Yorkshire.

The proposed Scheme for the Combined Authority, which would form the basis for the creation of the new body was presented as part of the considerations with a request that a recommendation is made to full Council that the Scheme be submitted to Government by July 2013, with a view to creating a Combined Authority for the area of West Yorkshire by April 2014, in line with Leeds City Deal Implementation Plan.

RESOLVED – That the following be recommended to full Council on 1st July 2013:

a) The findings of the Review of governance arrangements relating to transport, economic development and regeneration, pursuant to Section 108 of the Local Democracy Economic Development and Construction Act 2009 and Section 82 of the Local Transport Act 2008

(as set out at in Appendix A of the submitted report) together with the results of the consultation exercise conducted (included within Section 4.1 of the report)

- b) For the reasons set out in the Review document, to agree that the establishment of a Combined Authority for the area of West Yorkshire would be likely to improve:
 - the exercise of statutory functions relating to economic development, regeneration and transport in the area;
 - the effectiveness and efficiency of transport in the area; and
 - the economic conditions in the area.
- c) To endorse the Final Scheme (in the form set out at Annex B to this report) including the proposal that the West Yorkshire ITA is dissolved, and that the West Yorkshire PTE is also dissolved and that all their individual functions, property, rights, liabilities and staff are transferred to the Combined Authority.
- d) To agree to publish the Scheme pursuant to section 109(2) of the Local Democracy, Economic Development and Construction Act 2009.
- e) To consent to the inclusion of Leeds City Council in the area of the Combined Authority.
- f) To agree that the City of York Council and the Leeds City Region Local Enterprise Partnership should be invited to join the Combined Authority for the area of West Yorkshire as non-constituent members.
- g) To authorise the Chief Executive, in consultation with the Leader and with the other West Yorkshire Authorities to undertake such steps as are necessary to facilitate the submission of the Scheme and the preparation of the draft Order.

The resolutions detailed within this minute were exempted from the Call In process under the provisions of paragraph 5.1.3 of the Executive and Decision Making Procedure Rules due to the urgency for the Council to consider submitting a Final Combined Authority Scheme to the Secretary of State by July 2013

21 Roundhay Road, Highway Improvements

The Director of City Development submitted a report seeking authority to proceed with the preparation of the detailed design and construction of the works as proposed. Additionally, authority was required for the revocation of the relevant items currently in force in an existing Waiting Restriction Traffic Regulation Order together with the provision of both a new Waiting/Loading Restriction Order and a Movement Restriction Order. The total estimated cost of the proposed scheme is £550,000.

RESOLVED -

- a) That, subject to Traffic Regulation Orders, the proposed highway works as outlined in Section 3.1 of the submitted report and indicated on drawing referenced: HDC-716738-TRO-03, at an estimated cost of £550,000 be noted and approved
- b) That authority be given to incur expenditure of £458,000 works costs, £90,000 staff costs and £2,000 Legal costs, to be funded from the LTP Transport Policy Capital Programme.
- c) That the City Solicitor be instructed to revoke relevant items currently in force in an existing waiting restriction Traffic Regulation Order and to

advertise draft Traffic Regulation Orders in relation to various waiting and loading restrictions, Movement Restriction Order for the three proposed one-way streets; and a peak time outbound bus/cycle/taxi lane, as indicated on drawings referenced HDC-716738-TRO-03 & Oakwood/TRO/002 and, if no valid objections are received then make, seal and implement the orders.

22 St George House, 42 Great George Street, Leeds, LS1

The Director of City Development submitted a report seeking approval for the Council to purchase the head tenant's leasehold interest in the St George House property, on the terms set out in the exempt appendix. The report also sought approval to a formal Deed of Surrender of this Lease.

Acquisition of the head tenants leasehold interest would be financially beneficial and give the Council outright ownership, thus providing greater flexibility in respect of the future management of, and plans for, the building.

Following consideration of Appendix 1 of the report, designated as exempt under the provisions of Access to Information Procedure Rule 10.4(3), which was considered in private at the conclusion of the meeting, it was

RESOLVED -

- a) That the terms to the purchase of the head tenants leasehold interest be approved
- b) That approval be given to the completion of a formal "Deed of Surrender" of the existing leasehold interest on the terms outlined in the exempt appendix;
- c) That approval be given to the injection of the sum identified in the exempt appendix into the capital programme and give authority to spend the monies required

The resolutions referred to within this minute were exempted from the Call In process under the provisions of paragraph 5.1.3 of the Executive and Decision Making Procedure Rules due to the fact that any delay would prejudice this transaction which may not then proceed to completion

NEIGHBOURHOODS, PLANNING AND SUPPORT SERVICES

23 Draft Safer Leeds Strategy 2013-2014

The Director of Environment and Neighbourhoods submitted a report seeking consideration of; and support for the draft Safer Leeds Strategy 2013/14; prior to submission of the Strategy to full Council in July 2013 for approval.

The report outlined the statutory requirement for the Safer Leeds Executive, as the city's Community Safety Partnership, to prepare and implement a local Crime and Disorder Reduction Strategy, referred to locally as the 'Safer Leeds Strategy' a copy of which was included within the report at Appendix 1. The strategy formed part of the council's budget and policy framework, and would be submitted to full Council on 1st July 2013.

In presenting the report, the Executive Member for Neighbourhoods Planning and Support Services, indicated that the version of the Strategy to be presented to full Council contained a number of revisions in respect of terminology. Discussion followed on the priorities contained within the Strategy and a comment in respect of the measurement of the priority for tackling child exploitation was noted. The Board noted the response that the Children's Safeguarding Board included a sub group established to tackle child exploitation having regard to the Strategy and would develop targets for the future.

Finally, noting additional comments in respect of the Families First programme, the Executive Member for Children's Service's indicated that a further report could be presented to the Board to provide detail on the issues and relevant criteria

RESOLVED – That Executive Board support the draft Safer Leeds Strategy, as the city's Crime and Disorder Strategy for 2013-14, prior to its submission to full Council for approval on 1st July 2013.

(The resolution referred to within this minute was not eligible for Call In, as the Safer Leeds Strategy forms part of the Budgetary and Policy Framework and Executive and Decision Making Procedure Rule 5.1.2 states that the power to Call In decisions does not extend to those decisions made in accordance with the Budget and Policy Framework Procedure Rules)

24 Review of ALMOs and Housing Management Arrangements

Further to minute 155 of the meeting held January 2013, the Assistant Chief Executive (Customers and Communities) and the Director of Environment and Neighbourhoods submitted a joint report detailing the outcome of the review of housing management services in Leeds. The report presented recommendations on the future delivery of housing management in the city, whilst also setting out implementation arrangements.

In January 2013, following a recommendation from the housing management review team, Executive Board approved a period of consultation with tenants and other key stakeholders, on two options for the future of council housing management in Leeds:

- 1. Move to a single company model (e.g. a single ALMO) with a retained locality delivery structure and strengthened governance arrangements; or
- 2. Move to all services being integrated within direct council management with a retained locality delivery structure and strengthened governance arrangements to include tenants and independent members.

In presenting the report the Executive Member for Planning, Neighbourhoods and Support Services, highlighted the outcome of the consultation undertaken on the options, with 61% of tenants stating a preference for council housing to be managed by Leeds City Council, compared 21% stating a preference for a single ALMO and 18% stating no preference. Taking this outcome into

consideration, along with performance, financial and other issues, the review team were recommending implementation of Option 2.

RESOLVED -

- a) That the results of the consultation exercise be noted
- b) That the recommendation to progress with option 2, as outlined above, be supported
- c) To agree to receive a further paper at the July meeting detailing implementation and governance arrangements.
- d) That approval be given to the commencement of the winding up process for the existing companies as noted in section 10.5 of the submitted report
- e) That approval be given to the renaming of the Environment and Neighbourhoods Directorate to 'Environment and Housing'.

Under the provisions of Council Procedure Rule 16.5 Councillor A Carter required it to be recorded that he abstained from voting on the matters included within this minute.

DATE OF PUBLICATION 21ST JUNE 2013

LAST DATE FOR CALL IN OF ELIGIBLE DECISIONS

28TH JUNE 2013 (5.00PM)

(Scrutiny Support will notify Directors of any items called in by 12.00 noon on 1ST JULY 2013)

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